### 2019 VAWA

## **SEXUAL ASSAULT ADVOCATE**



# Department of Public Safety and Justice Services Subgrant Application Title Page

Subgrantee Name	City of	City of Cleveland, Division of Police				
Program Area	VA 2 - E	/A 2 - Enhance Efforts (Law Enforcement/Sexual Assault)				
Title of Project 35 Character Maximum	Clevelar	Cleveland Sexual Assault Advocate				
Project Period	01/01/2	01/01/2020 - 12/31/2020				
Total Budget	\$55,546	3			9	
	Prefix Ms	First Name Dawn	MI	Last Name Heartsong	Suffix	
Main Contact	Title Grants Coord	dinator	Agency Cleveland	Dept. of Public Safety		
	Address 1300 Ontario	) St	City Cleveland		Zip 44113	
	Phone 216-623-512	6	Fax 216-623-5	853		
	Prefix Mr	First Name Calvin	MI	Last Name Williams	Suffix	
Organizational Leader	Title Chief		Agency Cleveland	Division of Police		
	Address 1300 Ontario	Street	City Cleveland		Zip 44113	
	Phone 216-623-500	5	Fax 216-623-5	853	S 2 2 200 200	

Application Prepared By:	Name: Dawn Heartsong	Phone: 216-623-5126
Email:	DHeartsong@city.clevela	nd.oh.us
Budget Prepared By:	Name: Dawn Heartsong	Email: 216-623-5126
Email:	DHeartsong@city.clevela	nd.oh.us
Quarterly Fiscal	Name:	Phone:
reporting will be done by:	Amy Hewett	216-664-3735
Email:	AHewett@city.cleveland.d	oh.us
Quarterly Program	Name:	Phone:
reporting will be done by:	Dawn Heartsong	216-623-5126
Email:	DHeartsong@city.clevela	nd.oh.us

## Cleveland Division of Police – Cleveland Sexual Assault Advocate Narrative

#### Problem Statement/Underserved Population:

The city of Cleveland is requesting continuation funding under Program Area VA 2 – Enhancement Efforts to maintain a victim advocate assigned to the Cleveland Division of Police to assist the victims of sexual assault.

Nature and Scope of Problem: One out of seven women, or nearly 635,000 women in Ohio, has been a survivor of forcible rape/sexual assault sometime in her life (One in Seven. Rape in Ohio – A Report to the State. National Violence Against Women Prevention Research Center. Kenneth J. Ruggiero, Dean G. Kilpatrick. May 2003. http://www.ppao.org/files/Resources/lin7study.pdf\).

In the nine year period of January 1, 2010 through December 31, 2018, the city of Cleveland has had 4,793 reported rapes. That is an average of 532 rapes per year. The number of rapes in 2018 marks the highest number since 2006. The number for each of the years is in chart 1 below:

**Chart 1: Rape Cases from 2010 – 2018:** 

	2010	2011	2012	2013	2014	2015	2016	2017	2018
Rapes	507	471	533	539	507	559	542	550	585

Source: Cleveland Police Crime Analysis Unit, 2016

Because rape/sexual assault is the most unreported crime, the actual number of rapes is significantly higher than the statistics above. The Cleveland Rape Crisis Center (CRCC) received 6,955 calls, texts, and chats on its 24-hour crisis hotlines in 2018 (485 more than they received in 2017).

Following the Imperial Avenue tragedy in 2010, Cleveland Mayor Frank Jackson appointed a Special Commission on Missing Persons and Sex Crimes Investigations. The Cleveland Rape Crisis Center (CRCC) and Cleveland Department of Public Safety participated in this initiative. As a result of this Special Commission, CRCC established a formal satellite location directly within the Cleveland Division of Police Sex Crime's Unit in addition to Cuyahoga County Juvenile Court and Prosecutor's Office. A dedicated advocate was available to provide support to victims Monday through Friday, 20 hours a week directly at Sex Crimes. We knew that 20 hours per week was not enough time to reach all victims, so a search commenced to find the funding to hire an advocate who would be assigned to the Division of Police on a fulltime basis. With the award of a FY14 VAWA grant we were able to accomplish this. Now, in addition to advocates who are available part-time, there is a full-time advocate assigned to the Police Sex Crimes Unit. The advocates receive police reports daily within the unit and reach out to the victims to provide support, crisis intervention, information, education and support throughout the criminal justice process. The advocates accompany survivors and co-survivors to the Division of Police, hospitals, and court systems within Cuyahoga County to provide direct services. They provide direct support when the victims meet with the detectives in the Sex Crime and Child Abuse unit during their statements.

The work of the advocate is vital to the victims of sexual assault and there is a great need to maintain the number of advocates assigned to the Cleveland Division of Police. Since the recommendations were released by Mayor Jackson's Special Commission on Missing Persons and Sex Crimes Investigations, the city had been seeking a way to add a full-time advocate in addition to the part-time one that was assigned to the Division of Police. However, until we were awarded FY14 VAWA funding, the resources to fund this position had not been identified.

<u>Consequences</u>: The short-term consequence of the failure to fund this project is that many victims of sexual assault will not be reached by a victim advocate. The long-term consequence is that many of these victims will not receive the support they need to move forward with the healing process or the justice system.

<u>Target Population</u>: In order to better address the needs of victims of sexual assault, the city of Cleveland will contract with the Cleveland Rape Crisis Center (CRCC) to continue to provide a full-time victim advocate to be assigned to the Cleveland Division of Police Sex Crimes Unit.

The project targets all victims of rape/sexual assault violence. Every police report of sexual assault is forwarded to the Sex Crimes Unit. The advocates will be provided with information from every report so contact can be made with every victim.

Existing Resources: As mentioned, since the recommendations were released by Mayor Jackson's Special Commission on Missing Persons and Sex Crimes Investigations, the city had been seeking a way to add a full-time advocate in addition to the part-time one that was assigned to the Division of Police. However, no other resources have been found to fund this position.

<u>Underserved Population:</u> Inner-city victims are <u>underserved</u> due to various factors such as underserved racial populations, educational background, economic situation, cultural or religious background, availability of transportation and housing other social concerns which are personal to each victim. Such personal circumstances often prevent the survivor from safely coming forward to utilize the legal and social services available. In Cleveland, an average of 53% of the victims of rape are African-American and 5% are Hispanic. Another underserved population is the hearing impaired community. The Deaf and Hard of Hearing face unique issues such as social isolation and lack of interpreters in the justice system. In order to assist

these underserved populations The Cleveland Police Sex Crimes Unit employs a diverse racial mix of staff, including those who speak Spanish. To assist the hearing impaired community, Cleveland Police has a contract for sign language interpreters and has sent two police supervisors to a national conference to learn about the special needs of these victims and how to aid them. In 2018 they received this same training to aid vision impaired victims.

#### Project Description:

Activities and Approach: The city of Cleveland will enter into a contract with the Cleveland Rape Crisis Center for the continuing services of one full-time advocate who is assigned to the Cleveland Police Sex Crimes Unit. The advocate will be available during a variety of days and hours including nights and weekends. The advocate will receive a copy of the unit's police reports and reach out to the victims to provide support, crisis intervention, information, education and support throughout the criminal justice system. They will accompany survivors and co-survivors to hospitals, and court systems to provide direct services. They will provide direct, in-person support when the victims meet with the detectives in the Sex Crimes Unit during their statements. This fits into the state's 2017 implementation plan goal 1: Multidisciplinary and program specific projects will meaningfully address and ensure coordinated community responses for victims of domestic violence, dating violence, sexual assault, and stalking.

Evidence-Based and Fidelity: Inclusion of victim advocates is supported by the findings in a recent study, "Rape Survivors' Experiences with the Legal and Medical Systems: Do Rape Victim Advocates Make a Difference" by Dr. Rebecca Campbell which concluded "rape victim advocate...had a positive impact on the experiences of rape survivors with the legal and medical systems." Survivors who had the assistance of an advocate were significantly more likely to

have police reports taken and were less likely to be treated negatively by police officers. These women also reported less distress after their contact with the legal system. Similarly, survivors who worked with an advocate during their emergency department care received more medical services, including emergency contraception and sexually transmitted disease prophylaxis, reported significantly fewer negative interpersonal interactions with medical system personnel, and reported less distress from their medical contact experiences.

Many emergency rooms now have on call trained volunteers called sexual assault advocates whose job is "to protect a victim's health and well-being and make sure her rights are respected," the study stated. The advocate stays with the victim in the emergency room and, if needed, through the legal process. At each step, the advocate explains what is going to happen and why, what information is confidential and what is not, and which questions the victim does not have to answer. If legal action is pursued, "the advocate may be able to intercede so the victim won't have to repeat the same story 20 different times," the study said. The advocate must remain neutral, however, and support the victim's decision whether to file a police report.

<u>Long Term Sustainability</u>: We will continue to promote the program and increase public awareness, particularly among our stakeholders so we in the best possible position for additional fundraising to sustain the program through local funding to support the position. For now, these grant funds are necessary to maintain the program.

Continuation Projects: We are on track to meet the goals established in our FY18 application. The number of African-American and Hispanic sexual assault victims who have received access to community resource information will reach approximately 551 by the end of 2019. We will have begun providing trauma informed trainings to police officers and CRCC advocates and will complete this by the end of 2019.

We do not have plans to expand the number of victim advocates assigned to the Cleveland Police Sex Crimes Unit. The number of advocates that are available is currently in balance with respect to the other rape-survivor service needs of the community.

As mentioned, we will continue to promote the program and increase public awareness, particularly among our stakeholders so we in the best possible position for additional fundraising to sustain the program through local funding to support the position. For now, these grant funds are necessary to maintain the program.

The advocate will receive continuing training on emerging trends regarding victim services, underserved populations and sexual assault directly from the CRCC. The detectives assigned to the Sex Crimes Unit will receive continuing training on emerging trends regarding victim services, underserved populations and sexual assault directly from annual in-service training and from the CRCC.

#### **Project Objectives**

<u>Objective</u>	Performance Indicator	Baseline Number
Increase by 5% the number of African-American and Hispanic sexual assault victims who have access to community resource information during the grant period.	The number of African- American and Hispanic sexual assault victims contacted by a victim advocate and provided with assistance in accessing community resource information	The baseline number is 551 based on the first six months of 2019. Approximately 578 African-American and Hispanic sexual assault victims will be provided with access to community resource info by the end of 2020
Provide 4 trauma informed trainings to police officers and advocates from Cleveland Police and the Cleveland Rape Crisis Center during the grant period	The number of trauma informed trainings provided to police officers and advocates from Cleveland Police and the Cleveland Rape Crisis Center.	The baseline number is 4 based on 2018 and the first six months of 2019.

These objectives will help to achieve Goal 1 (Multidisciplinary, coordinated community response)/Objective 2 (coordination) and Goal 3 (address services)/Objective 2 (coordination) of the 2017 Implementation Plan.

Performance Data Collection: The victim advocate will maintain records on the number of African-American and Hispanic victims who are contacted by them and provided with assistance in accessing community resource information. The Division of Police and CRCC will maintain all records regarding the training offered to police officers and advocates. Data will be provided to the Cleveland grants coordinator on a monthly basis for grant reporting requirements. Both the Cleveland Division of Police and Cleveland Rape Crisis Center are well versed in the laws regarding confidentiality, and have rules and procedures in place to ensure the anonymity and confidentiality of victims.

#### **Timeline and Activities**

Goal	Objective	Activity	Expected Completion Date	Responsible Party
Improve the Cleveland Division of	Increase by 5% the number of African-	Quickly replace any vacancies of victim advocates	Within one month of vacancy	CRCC
Police's ability to assist the victims of sexual assault	American and Hispanic sexual assault victims who have	Continuing training of advocates in assisting underserved victims of sexual assault	February, 2020	CRCC
	access to community resource	Victim contact information provided to victim advocates	Weekly	Sex Crimes Unit supervisor
	information during the grant period.	Advocate contacts sexual assault victims and offers support and information	Daily	CRCC advocates

Goal	Objective	Activity	Expected Completion Date	Responsible Party
		Continuing training of advocates in assisting underserved victims of sexual assault	August, 2020	CRCC
¥		Statistics provided to project director on the number of African-American and Hispanic victims who receive information on community resources	Quarterly	CRCC, Sex Crimes Unit
3	Provide 4 trauma informed	Determine best trauma informed training to offer	January, 2020	CRCC, Sex Crimes Unit
	trainings to police officers and advocates	Develop curriculum for training	February, 2020	CRCC, Sex Crimes Unit, Police Academy
	from Cleveland Police and the Cleveland Rape	Offer training to sex crimes unit officers and victim advocates	March, 2020	CRCC, Sex Crimes Unit, Police Academy
	Crisis Center during the grant period	Offer training to other officers and advocates	Quarterly	CRCC, Sex Crimes Unit, Police Academy
	A management of the	Statistics provided to project director on the number of trainings provided	Quarterly	CRCC, Sex Crimes Unit

#### Organization and Staff Capacity:

The Project Director for this grant will be the Public Safety Grants Coordinator who has over 20 years of experience successfully managing 30-40 comprehensive grant-funded programs annually. The Sexual Assault Advocate Project is a collaboration of the Cleveland Division of Police and Cleveland Rape Crisis Center.

Cleveland Rape Crisis Center supports survivors of sexual violence, promotes healing and prevention and creates social change. Cleveland Rape Crisis Center (CRCC) was founded in FY 2019 STOP VAWA – Cleveland Sexual Assault Advocate

Narrative - Page 8 of 9

1974 in response to Cleveland's long-standing need for services to assist survivors of sexual assault. The largest rape crisis center in Ohio and among the leading centers in the nation, CRCC reached 64,000 people in 2018 through victim advocacy, a 24-hour hotline, text/chat support, recovery therapy, outreach, and education. CRCC employs the current advocate assigned to the Cleveland Police Sex Crimes Unit.

The mission of the Cleveland Division of Police is "to enhance the quality of life, strengthen neighborhoods, and deliver superior services with professionalism, respect, integrity, dedication, and excellence working in partnership with neighborhoods and communities." The CPD is the lead law enforcement agency in Northern Ohio's largest city.

<u>Development Surrounding Cultural Competency</u>: The diversity of Cleveland and the underserved victims is reflected in the detectives, and advocates who are part of the project. All members of the Division of Police and Cleveland Rape Crisis Center are provided with continuing training surrounding cultural, racial, legal, and socioeconomic issues from their respective organizations.

#### **Collaboration Board:**

The Collaboration Board will include representatives from the Cleveland Division of Police, Cleveland Rape Crisis Center, and the Cleveland Prosecutor's Office. The Cuyahoga County Prosecutor's Office has been invited but has not determined who they will send.

Meetings will be held quarterly and meeting notifications will be distributed via e-mail.

The Collaboration Board will review program data and discuss successes and any problems. They will work together to determine changes that could improve the project and provide advice on how to implement these changes.



Department of Public Safety Division of Police Calvin D. Williams, Chief 1300 Ontario Street Cleveland, Ohio 44113-1648 216/623-5005 • Fax: 216/623-5584

July 9, 2019

VAWA Allocation Committee c/o Public Safety and Justice Services 2079 East Ninth St, Suite 5-200 Cleveland, OH 44115

#### VAWA Stop Block Grant - City of Cleveland Applications

Dear Committee Members:

The Cleveland Division of Police is proud to submit an application for FY 2018 Violence Against Women Act funding to support the Cleveland Sexual Assault Advocate.

The Cleveland Division of Police and Cleveland Rape Crisis Center will partner to continue the services of an additional victim advocate housed at the Cleveland Police Sex Crimes Unit to serve the victims of sexual assault. This is a vital need in the city of Cleveland. It is essential that these services continue.

The Cleveland Division of Police commits to providing police detectives, police supervisors and a project director to work on this program. We will provide a member for the collaboration board for the program.

Please feel free to contact my office if you have any questions.

Sincerely,

Calvin D. Williams, Chief

July 2, 2019

VAWA Allocation Committee c/o Public Safety and Justice Services 2079 East Ninth Street, Suite 5-200 Cleveland, OH 44115

#### VAWA Stop Block Grant - City of Cleveland Application

Dear Committee Members:

I am pleased to support the application from the Cleveland Division of Police for the FY 2019 Violence Against Women Act Grant. Cleveland is requesting funding to support an advocate from the Cleveland Rape Crisis Center assigned to the Cleveland Division of Police to assist victims of sexual assault.

The Cleveland Rape Crisis Center will contract with the Cleveland Division of Police for the services of one advocate assigned to the Cleveland Police Sex Crimes Unit. Additionally, we will provide a representative to sit on the collaboration board for this program.

Please feel free to contact me if you have any questions,

Sincerely.

Sondra Miller President and CEO

Cleveland Rape Crisis Center

Cleveland Rape Crisis

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Department of Law Barbara A. Langhenry, Director 601 Lakeside Avenue, Room 106 Cleveland, Ohio 44114-1077 216/664-2800 • Fax: 216/664-2663 www.cleveland-oh.gov

July 5, 2019

VAWA Allocation Committee c/o Public Safety and Justice Services 2079 East Ninth St., Suite 5-200 Cleveland, OH 44115

#### VAWA Stop Block Grant - City of Cleveland Applications

Dear Committee Members:

I am writing in support of the Cleveland Division of Police's application for FY19 Violence Against Women Act funding for a sexual assault advocate.

We will assign someone to serve on the collaboration board that will provide oversight for this important program.

Please feel free to contact me if you have any questions.

Sincerely,

Barbara A. Langhenry

Director of Law



Department of Public Safety Division of Police Calvin D. Williams, Chief 1300 Ontario Street Cleveland, Ohio 44113-1648 216/623-5005 • Fax: 216/623-5584

#### **Attachment A**

July 9, 2019

Mr. Karhiton F. Moore, Executive Director Ohio Office of Criminal Justice Services 1970 West Broad Street Columbus OH 43223

Dear Director Moore:

The Cleveland Division of Police is submitting an application under FY 2019 Services, Training, Officers and Prosecutors (S.T.O.P.) Violence Against Women Act Grant Program solicitation.

Our agency is aware of the following requirement: 'State and/or local prosecution entities, law enforcement entities, and courts must consult with state or local victim service programs during the course of developing their grant applications in order to ensure that proposed services, activities and equipment acquisitions are designed to promote the safety, confidentiality and economic independence of victims of domestic violence, sexual assault, stalking and dating violence.'

Please see the attached signed letter that documents our compliance with this requirement.

Sincerely,

Calvin D. Williams, Chief



Department of Public Safety Division of Police Calvin D. Williams, Chief 1300 Ontario Street Cleveland, Ohio 44113-1648 216/623-5005 • Fax: 216/623-5584

#### Victim Service Consultation

I, <u>Calvin D. Williams</u>, certify that the <u>Cleveland Division of Police</u> is in compliance with the aforementioned requirement regarding consultation with a state or local victim service provider during the course of the grant application process. I understand that this requirement is part of the Violence Against Women and Department of Justice Reauthorization Act of 2005 and as reauthorized in 2013.

Signature of the implementing agency's authorized official.

Calvin D. Williams, Chief

 Sondra Miller, certify that the <u>Cleveland Division of Police</u> did meet the aforementioned requirement regarding consultation with a state or local victim service provider during the course of the grant application process. I understand that this requirement is part of the Violence Against Women and Department of Justice Reauthorization Act of 2005 and as reauthorized in 2013.

Signature of the victim service provider's authorized official:

Sondra Miller, President and CEO Cleveland Rape Crisis Center

Ohio Office of Criminal Justice Services	Subgrant Number (OCJS Use Only)	Receipt Date
EXECUTIVE SUMMARY		
The Executive Summary serves as a concise the Summary is forwarded to the Governor information requests. Summary information m	e and accurate description of the proposed project. r's Office and other local, state and federal agen nust be submitted in the space provided.	Information ir cies for public
PRO	OBLEM STATEMENT	
reported rapes. That is an average of 532	0 – December 31, 2017 the city of Cleveland had 2 per year. The number of victim advocates need upport necessary to heal and progress through th	ls to be
PRO	DJECT DESCRIPTION	
Crisis Center. The city of Cleveland will er the continuing services of one full-time vict Unit. The advocate will receive police repo support, crisis intervention, information, ed They will accompany survivors and co-sun	on with the Cleveland Division of Police and Cleveland interinto a contract with the Cleveland Rape Crisistim advocate assigned to the Cleveland Police Secrets within the unit and reach out to the victims to lucation and support throughout the criminal justice vivors to hospitals, and court systems within Cuyale direct support when the victims meet with the dats.	s Center for ex Crimes provide ce system. ahoga County
PARTICIPATING	G AGENCIES/COLL AROPATION	

Print

Reset Form

Form available at: www.ocjs.ohio.gov/Funding/currentsolicitation/htm.

The Collaboration Board will include representatives from the Cleveland Division of Police, Cleveland Rape Crisis Center, and Cleveland Prosecutor's Office. The Cuyahoga County Prosecutor's Office has

been invited to attend but has not determined who they will send.

#### Office of Criminal Justice Services Detailed Budget Application

int Number:				
		(7)		
PART A - BUD	CET DEOLIES	r DV DESOL	IDCE	
TAKLA - DUD		I DI RESUU		
OCIS Funds Paguagtad	Amount	ה	Percentage %	
OCJS Funds Requested:  Cash Match	41,659.50	II .	75.00%	
In-Kind Match	13,886.50	II	25.00%	
Total Project Budget:	0.00	II .	0.00%	
rotal Project Budget.	55,546.00		100.00%	
Identify the Source of Match:	Cleveland Law	Enforcement Ti	rust Fund	
PART B - BUDGET	T REQUEST BY	Y COST CAT	EGORY	
Please note that both the OCJS & ma	tching costs are to	be included in fo	ollowing sections.	
n 1 - Personnel Costs				
Salaries and Personnel				
Name/ Vacant	Title	No. Hrs.	Hrly Rate	Total
				\$0.00
				\$0.00
				\$0.00
				\$0.00
				\$0.00
				\$0.00
				\$0.00
EI. Gl. CE: D. C	T.		Salary Subtotal:	\$0.00
Employer's Share of Fringe Benefit	S:	1		
Fringe Benefits			Total	Total
DEDG /		Rate (%)	Yearly Wages	Cost
PERS (government agencies)			\$0.00	\$0.00
FICA (private agencies)			\$0.00	\$0.00
Retirement (private agencies)			\$0.00	\$0.00
Worker's Compensation			\$0.00	\$0.00
Unemployment Comp. (Max 2.00% of	on first \$9,000*)		\$0.00	\$0.00
~ * **			\$0.00	\$0.00
Medicare				
Health Insurance	Sec. 41300 121 0000		AND DESIGNATION OF THE PARTY OF	
Health Insurance Fill in the formula: \$ (Month)		Months) x	(FTE)	0.00
Health Insurance		Months) x	(FTE) Fringe Subtotal:	0.00

#### Section 2 - Consultants/Contracts

Name	Hourly Fee	Hours	Total
Cleveland Rape Crisis Center - Victim Advocate	23.05	2333	\$53,775.65
Cleveland Rape Crisis Center - Phone (\$95 per month)	95	12	\$1,140.00
Cleveland Rape Crisis Center - Office Supplies	630.35	1	\$630.35
			\$0.00

#### Section 2 - Consultants/Contracts Total:

\$55,546.00

Narrative Required: Provide justification, method of procurement and basis of selection.

The city of Cleveland will enter into a contract with the Cleveland Rape Crisis Center (CRCC). CRCC will provide a full-time victim advocate who will be assigned to the Cleveland Division of Police to work with victims of sexual assault. In addition to victim advocates, CRCC will use funding for cell phones and office supplies.

#### Section 3 - Travel

A. Auto	No. Miles	Per Mile	Total
	0	0	\$0.00
	0	0	\$0.00
B. Commercial	Destination	Fare	Total
		0	\$0.00
		0	\$0.00
C. Per Diem: (Meal & Lodging Only)	No. of days	Rate	Total
	0	0	\$0.00
	0	0	\$0.00
D. Other (Specify):	No. Items	Rate	Total
	0	0	\$0.00
_	0	0	\$0.00

Section 3 - Travel To	tol	

do	00
40	()(

Narrative Required:	Provide justification for travel.	Costs must relate to the project staff & objectives.

C		77			
Section	4-	HA	111117	133	ant

Item(s) Being Purchased	Quantity	Unit Price	Total
	0	0	\$0.00
	0	0	\$0.00
	0	0	\$0.00
	0	0	\$0.00
	0	0	\$0.00
	0	0	\$0.00
	0	0	\$0.00
	0	0	\$0.00
	0	0	\$0.00

Section 4 - Equipment Total

\$0.00

Narrative Required: Provid	e justification	for the	equipment	requested.
			28.1.1.8	

#### Section 5 - Supplies

List of Items to be Purchased	Quantity	Unit Price	Total
	0	0	\$0.00
	0	0	\$0.00
	0	0	\$0.00
	0	0	\$0.00
	0	0	\$0.00
	0	0	\$0.00
	0	0	\$0.00

Section 5- Supplies Total

\$0.00

Narrative Required: Provide justification for the supplies; provide allocation method.

#### Section 6 - Other Costs

Other Charges	Cost	Terms	Total
Rent-Facilities	0	0	\$0.00
Cost of Ownership	0	0	\$0.00
Telephone	0	0	\$0.00
Utilities	0	0	\$0.00
Bookkeeping/Audit	0	0	\$0.00
Maintenance	0	0	\$0.00
Clerical	0	0	\$0.00
Auto Lease/ST Rental	0	0	\$0.00
Equipment Lease/ST Rental	0	0	\$0.00
Photocopying	0	0	\$0.00
Printing	0	0	\$0.00
Other (Specify)	0	0	\$0.00
Other (Specify)	0	0	\$0.00
Other (Specify)	0	0	\$0.00

Section 6 - Other Costs Total \$0.00

Narrative Required: Provide justification for other costs; provide allocation methods where appropriate.

#### Section 7 - Confidential Funds (Applies to Drug Task Force Projects Only)

Implementing Agency Confidential Funds	Total
0	\$0.00

Section 7- Confidential Fund Total

\$0.00

Narrative Required: Provide justification for Confidential Funds.

#### Section 8 - Indirect Costs

Amount of Direct Costs Less Equipment	Percent 0 to 10%	Total
0	0.00%	\$0.00

Section 8 - Indirect Cost Total

\$0.00

Narrative Required: Provide justification for Indirect Cost; attach a copy of your federally approved plan.

#### PART C-BUDGET REQUEST BY RESOURCE & COST CATEGORY

	1. Matchi	ing Funds Inkind	2. OC	JS Funds	3. Total
1. Personnel			-		\$0.00
2. Consultant/Contracts	\$13,886.50			\$41,659.50	
3. Travel					\$0.00
4. Equipment					\$0.00
5. Supplies					\$0.00
6. Other Costs					\$0.00
7. Confidential Funds					\$0.00
8. Indirect Cost					\$0.00
9. Total Project Budget	\$13,886.50			\$41,659.50	
Narrative: Federal, State is received by your Agendamount received, and yea	cy that is relevar r funds were aw	nt to this project ap varded.	plied for. Inc		is mu
				Yes	No
Do you have other funding	g resources not	identified above?		X	
Prepared by: Name and Dawn Heartso.				Date:	

Revised 09/2003

## 2019 VAWA

### LAW ENFORCEMENT



# Department of Public Safety and Justice Services Subgrant Application Title Page

Subgrantee Name	City of	City of Cleveland, Division of Police				
Program Area	VA 2 -	VA 2 - Enhance Efforts (Law Enforcement)				
Title of Project 35 Character Maximum	Clevela	Cleveland Domestic Violence Project				
Project Period	01/01/	01/01/2020 - 12/31/2020				
Total Budget	\$126,9	\$126,962.48				
	Prefix Ms	First Name Dawn	MI	Last Name Heartsong	Suffix	
Main Contact	Contact Title Grants Coordinator		Agency Cleveland Dept. of Public Safety			
	Address 1300 Ontai	Address 1300 Ontario St		City Cleveland		
	Phone 216-623-5	Phone 216-623-5126		Fax 216-623-5853		
	Prefix Mr	First Name Calvin	MI D	Last Name Williams	Suffix	
Organizational Leader	Title Chief			Agency Cleveland Division of Police		
	Address 1300 Ontai	rio Street	City Clevelan	City Z Cleveland 44		
	Phone 216-623-50			5853	1 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2	

Name: Dawn Heartsong	Phone: 216-623-5126	
DHeartsong@city.cleveland.oh.us		
Name: Dawn Heartsong	Email: 216-623-5126	
DHeartsong@city.clevela	nd.oh.us	
Name:	Phone:	
Amy Hewett	216-664-3735	
AHewett@city.cleveland.oh.us		
Name:	Phone:	
Dawn Heartsong	216-623-5126	
DHeartsong@city.cleveland.oh.us		
	DHeartsong@city.clevela  Name: Dawn Heartsong  DHeartsong@city.clevela  Name: Amy Hewett  AHewett@city.cleveland.co  Name: Dawn Heartsong	

#### Office of Criminal Justice Services **Detailed Budget Application**

PART A - BI	UDGET REQUEST BY R	ESOURCE
	Amount	Percentage %
OCJS Funds Requested:	\$95,221.86	75.00%
Cash Match	\$31,740.62	25.00%
In-Kind Match	\$0.00	0.00%
Total Project Budget:	\$126,962.48	100.00%

#### PART B - BUDGET REQUEST BY COST CATEGORY

Please note that both the OCJS & matching costs are to be included in following sections.

#### Section 1 - Personnel Costs

#### Salaries and Personnel

Name/ Vacant	Title	No. Hrs.	Hrly Rate	Total
William Cunningham	Detective	2080	30.6343	63,719.34
John Freehoffer	Detective	1880	30.6343	57,592.48
			0.00	0.00
			0.00	0.00
			0.00	0.00
			0.00	0.00
				0.00
		3	Salary Subtotal	£121 211 92

Salary Subtotal: \$121,311.83

#### Employer's Share of Fringe Benefits:

Fring	e Benefits	Rate (%)	Total Yearly Wages	Total Cost
PERS (government agenc	ies)			(
FICA (private agencies)				, (
Retirement (private agend	cies)			(
Worker's Compensation				(
Unemployment Comp. (n	nax 2.00% on first \$9,000)			(
Medicate				(
Health Insurance				
Fill in the formula: \$	(Monthly Rate) x	(# Months) x	(FTE)	(
			Fringe Subtotal:	(

Section 1 - Personnel Total:

\$121,311.83

Narrative Required: Provide justification for each position: list job duties.

Detectives investigate reports of Domestic Violence and Stalking and present them to the Prosecutor. We are requesting the cost of the base salaries of just two of the 13 detectives and sergeants who are assigned the police Domestic Violence Unit on a full-time basis. The additinal detectives who will be added to the unit in 2020 will also be funded by the city. Fringe benefits are paid for by the city.

#### Section 2 - Consultants/Contracts

Name	Hourly Fee	Hours	Total
			0
			0
			0
			0

#### Section 2 - Consultants/Contracts Total:

0

Narrative Required	: Provide	justification.	method of	procurement and	basis of selection

#### Section 3 - Travel

A. Auto		No. Miles	Per Mile	Total	
		0	0	0	
		0	0	0	
B. Commercial	Des	stination	Fare	Total	
Airfare for 2 people	DV National	Conference	600	\$1,200.00	
C. Per Diem: (Meal & Lodging Only)		No. of days	Rate	Total	
Meals 2 people x 6 days x 1 confere	nce	12	50	\$600.00	
Lodging 2 people x 5 days x 1 confere	nce	10	190	\$1,900.00	
D. Other (Specify):		No. Items	Rate	Total	
Registration		2	300	\$600.00	
				0	

Section 3 - Travel Total

\$4,300.00

Narrative Required: Provide justification for travel. Costs must relate to the project staff & objectives.

We will send both grant-funded DV unit detectives to the Annual National Multi-Disciplinary Conference on Domestic Violence. The conference is coordinated by the National District Attorney's Assocation and focuses on DV programs that include partnerships with law enforcement, prosecution and victim services like Cleveland's program. We believe it is important for them to be exposed to new trends in serving the victims of domestic violence and to share knowledge and experiences with their peers working on similar programs.

Section	4-	Eq	uip	m	en	t
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Item(s) Being Purchased	Quantity	Unit Price	Total
	0	0	0
	0	0	0
	0	0	0

Section	4	Equipment Total	
Section	4 -	Equipment Total	ll ll

Narrative Required: Provide justification for the equipment requested	<u>d.</u>
40 15 Table 1	

#### Section 5 - Supplies

List of Items to be Purchased	Quantity	Unit Price	Total
RTA Bus Tickets	400	2.25	\$900.00
Office Supplies	Various	Various	\$450.65
	0	0.00	0
	0	0.00	0
	0	0	0

Section 5- Supplies Total

\$1,350.65

Narrative Required: Provide justification for the supplies; provide allocation method.

It is essential that we have bus tickets available to give to victims. Many of them do not have transportation and have a very limited income. This helps to ensure they will be able to meet with victim advocates, detectives and prosecutors. General office supplies such as ink cartridges, paper, batteries, etc.. are needed in the unit.

Other Charges	Cost	Terms	Total	
Rent-Facilities	0	0	0	
Cost of Ownership	0	0	0	
Telephone	0	0	0	
Utilities	0	0	0	
Bookkeeping/Audit	0	0	0	
Maintenance	0	0	0	
Clerical	0	0	0	
Auto Lease/ST Rental	0	0	0	
Equipment Lease/ST Rental	0	0	0	
Photocopying	0	0	0	
Printing	0	0	0	
Other (Specify)	0	0	0	
Other (Specify)	0	0	0	
Other (Specify)	0	0	0	

Section 6 - Other Costs Total

0

0

Narrative Required: Provide justification for other costs; provide allocation methods where appropriate.

#### Section 7 - Confidential Funds (Applies to Drug Task Force Projects Only)

Implementing Agency Confidential Funds	Total
0	0

Section 7- Confidential Fund Total

Narrative Required: Provide justification for Confidential Funds.

#### Section 8 - Indirect Costs

Amount of Direct Costs Less Equipment			
0	0.00%		

Section 8 - Indirect Cost Total

Narrative Required: Provide justification for Indirect Cost; attach a copy of your federally approved plan.

#### PART C-BUDGET REQUEST BY RESOURCE & COST CATEGORY

×	1. Matel Cash	ching Funds 2. OCJS Fund  Inkind		JS Funds	3. Total	
1. Personnel	\$ 30,327.96		\$	90,983.87	\$	121,311.83
2. Consultant/Contracts						
3. Travel	\$ 1,075.00		\$	3,225.00	\$	4,300.00
4. Equipment	\$ -		\$	-	\$	-
5. Supplies	\$ 337.66		\$	1,012.99	\$	1,350.65
6. Other Costs				***************************************		
7. Confidential Funds						
8. Indirect Cost						
9. Total Project Budget	\$ 31,740.62		\$	95,221.86	\$	126,962.48
is received by your Agency amount received, and year was a second with the contract of the con	funds were a	warded.		lude the source,	2	
Do you have other funding	resources no	t identified above	·22	Yes		No
Do you have outer funding	, resources no	r identified abov	c:	Λ		
Prepared by: Name and  Dawn Heartson  Contact Information: em	g Grants Coor			Date: 8/29/2019 Telephone 216-623-5126		

Revised 09/2003

## Cleveland Division of Police – Cleveland Domestic Violence Project Narrative

#### Problem Statement/Underserved Population:

The City of Cleveland is applying for funding, under Program Area VA 2: Enhancement Efforts, to continue and expand the successful Cleveland Domestic Violence Project, a vital partnership between prosecutors from the Cleveland Law Department, detectives from the Cleveland Division of Police and victim advocates from the Cuyahoga County Witness/Victim Service Center. The collaboration between these different departments has been an essential key to efforts to reduce incidents of domestic violence in our community.

Nature and Scope of Problem: Cleveland is a diverse city with a population of approximately 385,525 people. Of that population a staggering 35% live in poverty. (July 2018 Census estimates). Cleveland also has the unfortunate distinction of being ranked amongst the most violent cities in the United States, according to the 2018 and prior years Universal Crime Reports statistics. According to Cleveland Police Radio, approximately 40% of all calls to 911 for assistance in the City of Cleveland are domestic violence complaints or other related crimes. In 2018, that amounted to 17,584 calls, with an average of 48 calls a day. As such, domestic violence has a significant impact on the lives of citizens in the City of Cleveland. The effects of domestic violence impact all ethnic, racial and socio-economic groups. As a result, there is a continuing need for funding of the Cleveland Domestic Violence Project.

<u>Consequences</u>: The Cleveland DV Project impact on the community has been significant. Any loss of funding to this project would have adverse consequences. The community would lose a virtual one-stop-shop of advocates, detectives and prosecutors handling their police reports and court cases. The community would lose the focused attention on

domestic violence that is a direct result of Cleveland DV Project. At a time when the City has experienced several high profile domestic violence deaths, this focus matters.

The second consequence of a loss of funding to the DV Project would be that the City of Cleveland would be forced to re-assign all or some of the detectives who are currently assigned to the project. It would also require laying off some or all of the prosecutors and law clerks who solely handle domestic violence cases for the Project. The short term consequence would be a dramatic reduction in the number of victims who could be served. The long term consequence could result in the end of the project as we know it and the end of plans to expand the program throughout the entire city. This would mean victims of domestic violence in the City of Cleveland would be forced to traverse the criminal justice system alone without the assistance of any dedicated or specially trained staff to assist them in their most vulnerable time. As a result, this would result in fewer victims following through with prosecution, fewer successful convictions of DV perpetrators, but most importantly an increase in domestic violence incidents and more repeated incidents of abuse.

Target Population: The Cleveland DV Project was created to address the significant amount of incidents that occur in our community and to better serve victims who are affected by such incidents. The Cleveland DV Project serves female victims ages 18 and older who are victims of intimate partner violence. The project focuses on female victims at the hands of their spouse or former spouse, a person they have a child(ren) with or a person they have cohabitated with in the last five years. This project also services individuals in LGBTQ relationships.

Unfortunately, the history has been that victims of domestic abuse have often been left to find their own way through a system that at times can be confusing and overwhelming. Through a collaborative approach, the Cleveland DV Project has brought together law enforcement,

prosecution and advocacy to address the domestic violence incident and the needs of victims. In this community, for a victim to be able to speak to a detective and an advocate in the same office not long after an incident means that victims are not being jostled from one location to another. It also means that victims don't have to go to the Prosecutor's Office for charges. Dedicated Prosecutors review all police reports assigned to the Domestic Violence Unit and determine charges if any. They also handled the reports that are charged in court. This project aspires to address the ever changing needs of women affected by this issue.

Existing Resources: The city of Cleveland currently pays for more than 75% of the cost of operating the entire DV Project. This includes paying for 85% of the salaries and 100% of the benefits of the police officers assigned to the project, paying for police vehicles the detectives use, paying for 50% of the salaries and 100% of the benefits of the prosecutors assigned to the project. The city does not have the additional resources to fund more of this program and needs the continuing grant to aid in keeping our focus on expanding the project.

Underserved Population: The needs of the residents of the City of Cleveland are staggering. Add in the effects of domestic abuse and the need for a project like the Cleveland Domestic Violence Project is evident. The issue of domestic violence in the City of Cleveland is impacted by poverty, race and ethnicity along with an under-educated and employed population. Whether we are talking about the African American or Hispanic community, there is work and education to do to address and reduce the incidents of domestic abuse that are tied to some of issues previously mentioned. The future of this project means education outreach in these communities that address specific ethnic and cultural issues that keep individuals from reporting crimes, following through with prosecution or just simply understanding that domestic abuse isn't okay. It also means that this project will continue to reevaluate and respond to the changing

needs of our victims in this community. Recent years has seen the project servicing victims who live in our community originally from Nepal and a couple of African nations. Many of these victims had limited to no English proficiency. The Project will continue to improve our skills in working with all victims, but particularly those where English is not their first language and culturally domestic abuse is not reported or discussed. The Domestic Violence Homicide Prevention Demonstration Initiative, which is led by the Cuyahoga County Witness/Victim Service Center, with strong ties to DVCAC, Cleveland Division of Police, and Cleveland Prosecutor's Office, has assisted the Cleveland Prosecutor's Office in a review of its language access policies. They developed a policy that includes additional staff training and securing interpreters for victims with limited or no English proficiency. The result is a more robust, coordinated response and formalized protocol when working with these victims.

#### **Project Description:**

Activities and Approach: DV Project members work together to aggressively investigate and prosecute crimes of domestic violence while staying victim-focused to meet the legal and social needs of the victims. The detectives assigned to the project receive reports of domestic violence and conduct additional investigations into these incidents. The detectives, who are specially trained on issues of domestic violence, make contact with the victim to interview her and gather evidence. Such a process is not typical for a misdemeanor case. The information gathered by the detective is then presented to a domestic violence prosecutor who reviews the information to determine whether charges should be issued. These prosecutors are responsible for charging both felony and misdemeanor and only handle misdemeanor cases from the project in court. Victims also meet with a victim advocate. The advocate assists the victim with creating a safety plan, obtaining a civil protection order, and escorts them to court hearings.

Partners in the DV Project will also focus on collaboration and cross-discipline partnerships through engagement at the Family Justice Center (FJC). Through the FJC, we work together and tackle training topics jointly, thereby bridging gaps in skills and knowledge so that victims are supported with the same philosophy throughout the justice system. In order to continue to achieve the goals of the project, there is a need to continue to provide specialized training for the domestic violence prosecutors, detectives and advocates assigned to the project to ensure that all parties working in the Domestic Violence Project are able to effectively investigate and vigorously prosecute of these cases in the constantly changing legal landscape.

Evidence-Based and Fidelity: The Cleveland Domestic Violence Project continues to utilize evidence based prosecution and best practices in approaching matters of domestic abuse. The Center for Problem-Oriented Policing states "Comprehensive and collaborative approaches to reducing domestic violence are more likely to succeed than piecemeal approaches" (Domestic Violence – POP Guide No. 45 (2006). The Cleveland DV Project was studied locally by Cleveland State University and found to be effective (Regoeczi, 2011). CrimeSolutions.gov listed Charlotte-Mecklenburg Domestic Violence Unit as a "promising practice combining investigation and victim assistance." There is more work to do and education to provide to continue to effectively serve victims of domestic violence in the most respectful and efficient way. We expect to continue to partner and collaborate with the FJC which is recognized as a best practice under the U.S. Dept. of Justice, office on Violence Against Women.

<u>Sustainability</u>: The Cleveland Domestic Violence Project has become an important tool for fighting domestic violence in the community and serving victims of such incidents. Part of the project's continuation will come from renewed efforts to educate the public and strengthen

relationships with stakeholders so we can attract additional resources to sustain this vital program. For now, these grant funds are necessary to maintain the program.

The Cleveland DV Project has had numerous successes, as well as setbacks, since its inception in 1997. The project began as a pilot in the Second district of Cleveland with three police detectives, one prosecutor and two victim advocates. In 2001, the project expanded to include the Fourth district and a few years later the Third District was covered by the project.

The City of Cleveland is dedicated to best practices in DV and assisted the County in completing a study of a DV High Risk Team (HRT) model in districts 1 & 5 starting in 2016. This model uses a modified danger assessment tool, the Danger Assessment for Law Enforcement (DA-LE), that helps to identify victims at greatest risk of homicide and severe assault. Those victim reports were forwarded to two HRT officers in the Police DV Unit for immediate assistance from the detectives, advocates, and prosecutors. It uses a collaborative multi-disciplinary team to support the safety of the victim and accountability of the offender. We have been working with the Cuyahoga County Witness/Victim Service Center and other program partners to determine how best to combine elements of the DV Project and the High Risk Team model. This has set the stage for what will finally become a unified response to domestic violence throughout the city of Cleveland. By December of 2019 all Cleveland police officers in every district will be trained in using the DA-LE. By January of 2020 DA-LE will be used on every DV call for service, and all resulting high risk victim reports will be forwarded to HRT detectives in the police DV Unit. Additionally, in 2020, more detectives, an additional advocate and an additional prosecutor will be added to the DV Project so that DV reports from every district will finally be handled by this team and all DV victims will receive equal services.

The Cleveland Division of Police is on target to complete the goals set in the FY 2018 VAWA proposal. We anticipate all DV Unit detectives will complete new training by the end of 2019 to ensure a coordinated community response to the victims of domestic violence. In relation to our second goal, we continue to increase the number of limited English proficient victims who have access to community resources by utilizing live interpretation services. The city of Cleveland intends to sustain the program by continuing to fund their portion of the current levels of staffing and by continuing to work with partnering agencies to expand the Cleveland DV Project and the Cuyahoga County Family Justice Center. There is a tremendous amount of support for the program in the Division of Police, Prosecutor's Office and City Hall. We will continue to seek additional sources of funding to aid in expanding the program.

Prosecutors and police officers are trained in emerging trends in victim services, underserved populations, domestic violence and sexual assault through the following methods: Prosecutors receive regular in-house training in new trends and the best methods for prosecuting DV and sexual assault cases; Police officers receive annual in-service training in the Police Academy that includes information on the needs of various underserved populations and best practices in responding to the victims of domestic violence and sexual assault; Project prosecutors and detectives attend annual conferences that supply information regarding victims and trauma, emerging trends and research and working with underserved populations. The Family Justice Center's Training Institute will provide relevant training to those working on the DV Project. One example of the training is on transgender legal issues, as the transgender community experiences DV in a different way, and have difficulty completing legal documents because their physical/social gender may not match their legal/biological gender.

In 20018, the DV Unit at the Division of Police investigated and referred 2,655 DV cases to a prosecutor. The DV Project prosecutors accepted 1,518 domestic violence cases for prosecution. There were 882 declined due to insufficient evidence or the unavailability of the victim, and 255 were transferred to a higher or lower court that is outside the grant-funded jurisdiction. There were 242 who plead as charged, 11 were found guilty as charged and 12 were acquitted, the remainder were dismissed.

### Project Objectives

<u>Objective</u>	Performance Indicator	Baseline Number
To ensure all dedicated domestic violence detectives receive domestic violence training to ensure a coordinated community response to victims/survivors of DV during the grant period	The number of detectives who receive training in 2020.	The baseline will be 10 because 10 detectives will receive training in 2019.
To increase by 2 the number of police districts utilizing the DV Project during the grant period.	The number of police districts where DV victims are served by the DV Project.	The baseline will be 3 since 3 districts currently operate the DV project.

Both of these objectives align with the state's 2017 implementation plan goal number one: "Multidisciplinary and program specific projects will meaningfully address and ensure coordinated community responses for victims of domestic violence, dating violence, sexual assault, and stalking."

Performance Data Collection: The Division of Police and Law Department will maintain all records regarding the training offered to police officers and prosecutors. The Division of Police will collect and maintain data regarding the number of districts where the DV Project is opearting. Data will be provided to the Cleveland grants coordinator on a monthly basis for grant reporting requirements. Data will also be disseminated and analyzed at collaboration board

meetings to determine the effectiveness of both goals. Both the Cleveland Division of Police and the Law Department are well versed in the laws regarding confidentiality, and have rules and procedures in place to ensure the anonymity and confidentiality of victims.

### **Timeline and Activities**

Goal	Objective	Activity	Expected Completion Date	Responsible Party	
Continue and expand the	expand the Cleveland Division of Police's role in the Cleveland Domestic Violence detectives receive domestic violence training to ensure a coordinated community response to victims/survivors of DV during the	Complete curriculum for training	April 1, 2020	Police, WV/SC, FJC	
Division of Police's role		Offer training program to program detectives	June 30, 2020	FJC	
in the Cleveland Domestic		ensure a coordinated community response	Offer training program to program detectives	Sept 30, 2020	FJC
Violence Project		Offer training program to program detectives	Dec 31, 2020	FJC	
		All officers in districts 2,3,4 will be trained in using the DA-LE tool.	December 15, 2019	Police, WV/SC,	
		All districts will begin using the DA-LE tool on DV calls for service	January 1, 2020	Police, WV/SC, Prosecutor	
		Train officers in districts 1 and 5 on how to forward DV reports to the police DV Unit	June 1, 2020	Police	
		Re-assign additional detectives to the police DV unit	July 1, 2020	Police	
		Assign additional advocate to project	July 1, 2020	WV/SC	
		Assign additional prosecutor to project	July 1, 2020	Prosecutor	
	Begin accepting DV reports from the 1 <sup>st</sup> and 5 <sup>th</sup> district	August 1, 2020	Police, WV/SC, Prosecutor		

### Organization, Staff Capacity and Cultural Competency:

The Project Director for this grant will be the Public Safety Grants Coordinator who has over 20 years of experience successfully managing 30-40 comprehensive grant-funded programs annually. The DV Project is a collaboration of three entities: The Cleveland Prosecutor's Office, the Cleveland Domestic Violence Unit and Cuyahoga County Witness-Victim Services. The Cleveland Prosecutor's Office is a part of the Law Department and has four (4) allotted Prosecutors to handle these special cases. The DV Detectives currently have an average of 12 detectives and sergeants assigned to this project. The Cuyahoga County Witness-Victim Services is part of the Cuyahoga County Public Safety & Justice Affairs Department and has 9 FTE advocates assigned to this project. There is an ongoing attempt to increase personnel in all areas.

Development Surrounding Cultural Competency: The diversity of Cleveland and the underserved victims is reflected in the prosecutors, detectives, and advocates which are part of the Domestic Violence Project. All members of the DV Project are provided with continuing training surrounding cultural, racial, legal, and socioeconomic issues through both VAWA funds and from their respective organizations. The revised protocols on assisting victims with limited English proficiency will also expand our delivery of services.

### **Collaboration Board:**

The Collaboration Board for the Domestic Violence Project will include representatives from the Cleveland Division of Police, Cleveland Law Department, Cleveland Dept. of Public Safety, Cuyahoga County Witness-Victims Service Center, and Cleveland Domestic Violence & Child Advocacy Center. Meetings will be held quarterly and meeting notifications will be distributed via e-mail. The Collaboration Board will review program data and discuss successes and any problems. They will work together to determine changes that could improve the project and provide advice on how to implement these changes.

## 2019 VAWA

## **PROSECUTION**



# Department of Public Safety and Justice Services Subgrant Application Title Page

Subgrantee Name	City of Cleveland, Law Department					
Program Area	VA 2 - Enhance Efforts (Prosecution)					
Title of Project 35 Character Maximum	Cleveland Domestic Violence Project					
Project Period	01/01/2	01/01/2020 - 12/31/2020				
Total Budget	\$182,50	\$182,508.48				
	Prefix Ms	First Name Dawn	MI	Last Name Heartsong	Suffix	
Main Contact	Title Grants Coordinator		Agency Cleveland	Agency Cleveland Dept. of Public Safety		
	Address 1300 Ontario St		City Cleveland	City Cleveland		
	Phone 216-623-5126		Fax 216-623-5	Fax 216-623-5853		
	Prefix Ms.	First Name Barbara	MI A	Last Name Langhenry	Suffix	
Organizational Leader	Title Director		Agency Cleveland	Agency Cleveland Law Department		
	Address 601 Lakeside Avenue, Room 106		City Cleveland	City Cleveland		
	Phone 216-664-2800		Fax 216-664-2	Fax 216-664-2663		

Application Prepared By:	Name: Dawn Heartsong	Phone: 216-623-5126	
Email:			
Budget Prepared By:	Name: Dawn Heartsong	Email: 216-623-5126	
Email:	DHeartsong@city.cleveland.oh.us		
Quarterly Fiscal	Name:	Phone:	
reporting will be done by:	Amy Hewett	216-664-3735	
Email:	AHewett@city.cleveland.oh.us		
Quarterly Program	Name:	Phone:	
reporting will be done by:	Dawn Heartsong	216-623-5126	
Email:	Email: DHeartsong@city.cleveland.oh.us		

# Cleveland Law Department – Cleveland Domestic Violence Project Narrative

### Problem Statement/Underserved Population:

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Nature and Scope of Problem: Cleveland is a diverse city with a population of approximately 385,525 people. Of that population a staggering 35% live in poverty. (July 2018 Census estimates). Cleveland also has the unfortunate distinction of being ranked amongst the most violent cities in the United States, according to the 2018 and prior years Universal Crime Reports statistics. According to Cleveland Police Radio, approximately 40% of all calls to 911 for assistance in the City of Cleveland are domestic violence complaints or other related crimes. In 2018, that amounted to 17,584 calls, with an average of 48 calls a day. As such, domestic violence has a significant impact on the lives of citizens in the City of Cleveland. The effects of domestic violence impact all ethnic, racial and socio-economic groups. As a result, there is a continuing need for funding of the Cleveland Domestic Violence Project.

Consequences: The Cleveland DV Project impact on the community has been significant. Any loss of funding to this project would have adverse consequences. The community would lose a virtual one-stop-shop of advocates, detectives and prosecutors handling their police reports and court cases. The community would lose the focused attention on

domestic violence that is a direct result of Cleveland DV Project. At a time when the City has experienced several high profile domestic violence deaths, this focus matters.

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relationships with stakeholders so we can attract additional resources to sustain this vital program. For now, these grant funds are necessary to maintain the program.

The Cleveland DV Project has had numerous successes, as well as setbacks, since its inception in 1997. The project began as a pilot in the Second district of Cleveland with three police detectives, one prosecutor and two victim advocates. In 2001, the project expanded to include the Fourth district and a few years later the Third District was covered by the project.

The City of Cleveland is dedicated to best practices in DV and assisted the County in completing a study of a DV High Risk Team (HRT) model in districts 1 & 5 starting in 2016. This model uses a modified danger assessment tool, the Danger Assessment for Law Enforcement (DA-LE), that helps to identify victims at greatest risk of homicide and severe assault. Those victim reports were forwarded to two HRT officers in the Police DV Unit for immediate assistance from the detectives, advocates, and prosecutors. It uses a collaborative multi-disciplinary team to support the safety of the victim and accountability of the offender. We have been working with the Cuyahoga County Witness/Victim Service Center and other program partners to determine how best to combine elements of the DV Project and the High Risk Team model. This has set the stage for what will finally become a unified response to domestic violence throughout the city of Cleveland. By December of 2019 all Cleveland police officers in every district will be trained in using the DA-LE. By January of 2020 DA-LE will be used on every DV call for service, and all resulting high risk victim reports will be forwarded to HRT detectives in the police DV Unit. Additionally, in 2020, more detectives, an additional advocate and an additional prosecutor will be added to the DV Project so that DV reports from every district will finally be handled by this team and all DV victims will receive equal services. The Cleveland Law Department is on target to complete the goals set in the FY 2018 VAWA proposal. We anticipate all prosecutors will complete new training by the end of 2019 to ensure a coordinated community response to the victims of domestic violence. In relation to our second goal, we continue to increase the number of limited English proficient victims who have access to community resources by utilizing live interpretation services. The city of Cleveland intends to sustain the program by continuing to fund their portion of the current levels of staffing and by continuing to work with partnering agencies to expand the Cleveland DV Project and the Cuyahoga County Family Justice Center. There is a tremendous amount of support for the program in the Division of Police, Prosecutor's Office and City Hall. We will continue to seek additional sources of funding to aid in expanding the program.

Prosecutors and police officers are trained in emerging trends in victim services, underserved populations, domestic violence and sexual assault through the following methods: Prosecutors receive regular in-house training in new trends and the best methods for prosecuting DV and sexual assault cases; Police officers receive annual in-service training in the Police Academy that includes information on the needs of various underserved populations and best practices in responding to the victims of domestic violence and sexual assault; Project prosecutors and detectives attend annual conferences that supply information regarding victims and trauma, emerging trends and research and working with underserved populations. The Family Justice Center's Training Institute will provide relevant training to those working on the DV Project. One example of the training is on transgender legal issues, as the transgender community experiences DV in a different way, and have difficulty completing legal documents because their physical/social gender may not match their legal/biological gender.

In 20018, the DV Unit at the Division of Police investigated and referred 2,655 DV cases to a prosecutor. The DV Project prosecutors accepted 1,518 domestic violence cases for prosecution. There were 882 declined due to insufficient evidence or the unavailability of the victim, and 255 were transferred to a higher or lower court that is outside the grant-funded jurisdiction. There were 242 who plead as charged, 11 were found guilty as charged and 12 were acquitted, the remainder were dismissed.

#### **Project Objectives**

Objective	Performance Indicator	Baseline Number
To ensure all dedicated domestic violence prosecutors receive domestic violence training to ensure a coordinated community response to victims/survivors of DV during the grant period	The number of prosecutors who receive training in 2020.	The baseline will be 4 because 4 prosecutors will receive training in 2019.
To increase by 10% of the limited English proficient victims who are provided interpretation services during the grant period.	The number of LEP victims who received interpretation services.	The baseline will be 22 since approximately 22 victims will receive this service in 2019.

Both of these objectives align with the state's 2017 implementation plan goal number one: "Multidisciplinary and program specific projects will meaningfully address and ensure coordinated community responses for victims of domestic violence, dating violence, sexual assault, and stalking."

Performance Data Collection: The Division of Police and Law Department will maintain all records regarding the training offered to police officers and prosecutors. The Law Department and Division of Police will collect and maintain data regarding the number of victims who are provided services through new protocols for limited English proficient. Data will be provided to the Cleveland grants coordinator on a monthly basis for grant reporting

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requirements. Data will also be disseminated and analyzed at collaboration board meetings to determine the effectiveness of both goals. Both the Cleveland Division of Police and the Law Department are well versed in the laws regarding confidentiality, and have rules and procedures in place to ensure the anonymity and confidentiality of victims.

### **Timeline and Activities**

Goal	Objective	Activity	Expected Completion Date	Responsible Party
Continue and expand the Cleveland	To ensure all dedicated domestic violence	Attend a national conference on domestic violence	Dec. 1, 2020	Prosecutor
Law Department's role in the	prosecutors receive domestic violence training to ensure a	Engage in community outreach regarding domestic violence	June 30, 2020	Prosecutor
Cleveland Domestic Violence	coordinated community response to	Engage in community outreach regarding domestic violence	Dec. 31, 2020	Prosecutor
Project victims/survivors of DV during the grant period.	of DV during the	Present during roll calls at the Cleveland Police Dept. regarding the DV Project and DV in general	April 1, 2020 Aug. 1, 2020 Dec. 31, 2020	Prosecutor
	To increase by 10% of the limited English proficient victims who are	Collaborate on reviewing LEP protocols and making any needed modifications	March 1, 2020	Prosecutor, WV/SC
services duri	provided interpretation services during the grant period.	Ensure any new DV prosecutors and DV detectives are aware of how to access services	May 1, 2020	Prosecutor, Police
		Report data to grants coordinator on LEP victims who have been provided with services.	Quarterly	Prosecutor, Police
		Attend coordinating committee meetings	Quarterly	Police, Prosecutor, WV/SC

### Organization, Staff Capacity and Cultural Competency:

The Project Director for this grant will be the Public Safety Grants Coordinator who has over 20 years of experience successfully managing 30-40 comprehensive grant-funded programs annually. The DV Project is a collaboration of three entities: The Cleveland Prosecutor's Office, the Cleveland Domestic Violence Unit and Cuyahoga County Witness-Victim Services. The Cleveland Prosecutor's Office is a part of the Law Department and has four (4) allotted Prosecutors to handle these special cases. The DV Detectives currently have an average of 12 detectives and sergeants assigned to this project. The Cuyahoga County Witness-Victim Services is part of the Cuyahoga County Public Safety & Justice Affairs Department and has 9 FTE advocates assigned to this project. There is an ongoing attempt to increase personnel in all areas.

Development Surrounding Cultural Competency: The diversity of Cleveland and the underserved victims is reflected in the prosecutors, detectives, and advocates which are part of the Domestic Violence Project. All members of the DV Project are provided with continuing training surrounding cultural, racial, legal, and socioeconomic issues through both VAWA funds and from their respective organizations. The revised protocols on assisting victims with limited English proficiency will also expand our delivery of services.

### Collaboration Board:

The Collaboration Board for the Domestic Violence Project will include representatives from the Cleveland Division of Police, Cleveland Law Department, Cleveland Dept. of Public Safety, Cuyahoga County Witness-Victims Service Center, and Cleveland Domestic Violence & Child Advocacy Center. Meetings will be held quarterly and meeting notifications will be distributed via e-mail. The Collaboration Board will review program data and discuss successes and any problems. They will work together to determine changes that could improve the project and provide advice on how to implement these changes.