

Approach to Shared Scooters and Bikes

in the City of Cleveland

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Goals for regulating scooters in Cleveland

- Increase mobility options and ridership for all residents;
- Manage public space to ensure continued safe and shared use of the public right of way;
- Promote equity in transportation access across the city;
- Promote health, safety, and public welfare by advancing Vision Zero goals;
- Establish a regulatory and evaluation structure that can adapt to meet the needs of residents, especially as technology evolves;
- Contribute to improved quality of life in the City of Cleveland by strengthening our neighborhoods, delivering superior services, embracing the diversity of our citizens, and making Cleveland a desirable, safe city in which to live, work, raise a family, shop, study, play and grow old.

City Working Group

- Law—Barb Langhenry, Ronda Curtis, Dennis Matejka, and Stephanie
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- MOCAP—Matthew Spronz and Rick Switalski
- Operations—Darnell Brown and Terrell Cole
- Planning—Freddy Collier, Jr. and Calley Mersmann
- Public Safety—James Muhic and Gordon Holmes
- Sustainability—Matt Gray
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Scooters & Bikes = Shared Micromobility

- Conventional bikes, e-bikes, and e-scooters
- Offered for rental by minute, hour, or day for short distance travel
- Similar travel speeds and infrastructure requirements
- Ideally, we have a publicly-subsidized provider, like UHBikes, and encourage innovation and limited competition by allowing private vendors to operate



Why We Care

Shared micromobility devices can replace car trips, increasing health, equity, economic development, and sustainability through:

- Enhanced choice and convenience (most people want them)
- Increased access and equity for non-car households (~25% of Cleveland)
- Business attraction
- Better air quality
- Reduced carbon emissions

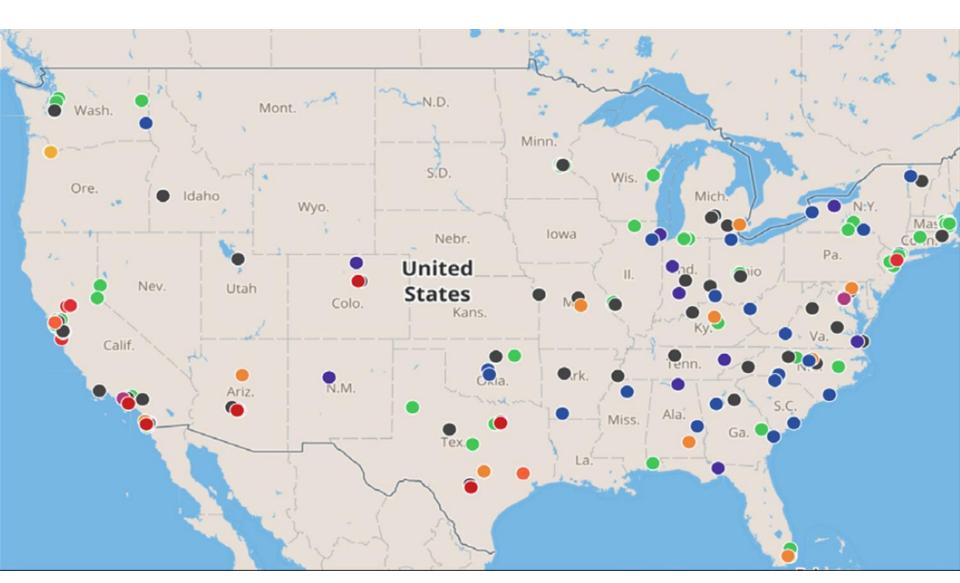
Through regulation, we can realize these benefits while focusing on safety and equity.

How do dockless systems work?

- The scooters/bikes do not lock to things, but are user activated.
- Smartphone apps help users find the device, learn about safe use, pay, and activate.
- Dockless systems are more flexible, convenient, and efficient than station-based systems, because users can go directly to their destinations.
- Local governments should set regulations to ensure safety and limit clutter.



US Cities with Shared Dockless Services



Cleveland's Progress

- Cleveland's bikeshare system process provides a solid basis to include scooters
- In 2015-2016, Cleveland and Cuyahoga County partnered to launch the UHBikes bikeshare system
 - County executed a publicly-funded contract with the selected vendor
 - City issued permits for bikeshare stations and signage
- UHBikes currently has 250 bikes and 29 stations, with service mainly limited to Downtown, Ohio City, and University Circle
- The system supported 25,000+ rides in the past year
- Cleveland and Cuyahoga County are planning a UHBikes expansion that will complement this approach



Process for Approving Vendors



Competitive Permitting Approach

The City working group recommends a competitive permitting approach for multiple vendors because:

- The City can control number of permits (# of vendors), permitted fleet size (# of devices), and standards for permit issuance
- Permitting regulations can be adjusted at any time for maximum flexibility in oversight
- 6 month demonstration period and annual permit renewal process are straightforward and allow adjustments
- Multiple vendors = <u>competition</u> and <u>protection</u> from any one vendor going out of business or leaving town
- Aligns well with countywide licensing process
- National best practice

Vendor Fees, Approvals, and Launch

City assesses fees for:

- Permit application
- Cost of impoundment

County assesses fees for:

- Operating license
- Per ride fee remitted to cities (or paid directly from vendors)

Shared Mobility Fund for infrastructure and programming

Permit Specifics

- Director of MOCAP has legislative regulatory authority
- New vendors have 6 month demonstration period, followed by annual permits
- Vendors must phase in approved fleet size over first several months



Rebalancing and Parking Requirements

Vendor Placement or "Rebalancing"

- City will identify approved rebalancing locations in business districts where vendors are required to place devices
- Will prioritize locations near transit, libraries, recreation centers

User Parking at the End of a Ride

- Users can leave devices in sidewalk "furniture zones"
 - No blocking doors, curb ramps, fire hydrants, bus stations, etc.
- Vendors will submit plans to incentivize users to park in approved rebalancing locations



Equitable Access

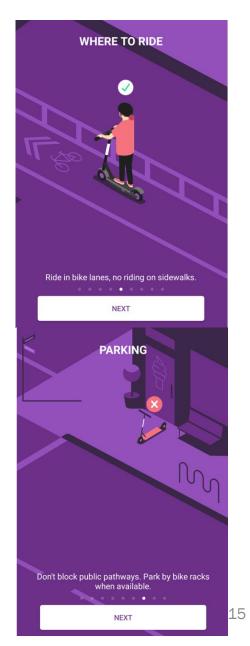
- Location—after pilot period, at least 30% of devices accessible in business districts outside of Downtown, University Circle, and Ohio City
- Placement in business districts, near transit facilities, etc.
- Plan for:
 - Diverse payment options—offering alternatives for those without smartphones/credit cards
 - Pricing options—possible reduced cost for low-income users
 - Targeted outreach



Permitting Requirements for Vendors

Vendors must:

- Share real-time and historic data with City
- Staff 24-hour customer service hotline
- Provide local staffing and maintenance plan, education plan, and equity plan
- Maintain a required fleet size that can change over time based on performance and demand
- Supply monthly reports to City
- Move 'problem devices' within 2 hours of receiving a report
- Show proof of insurance and agree to an indemnity clause
- Agree to City impoundment of devices posing a safety hazard



Device Safety: Equipment Specifications

- Must meet state and federal safety standards, including front and rear lights and a bell
- Strong preference for brake lights and turning signals
- Scooters are capped at a speed of 12 mph, e-bikes capped at 20 mph (can be revised over time based on safety concerns)
- Devices are GPS-equipped for real-time location, and can be remotely disabled to prevent use (e.g. special events, extreme weather)



Rules for Use—On the Street

- Rental scooters may only be operated in the street and designated bicycle paths, not on sidewalks
- Rental scooters will be deactivated from 7:00 pm to 7:00 am
- Scooters may not be rented to users under 18 years old
- Vendors will instruct users to wear helmets and provide them free of charge to customers upon request
- Vendors may have additional requirements for use (drivers license)
- Geo-restrictions will prevent scooters from operating on highways, the
 Shoreway, and within special event geographies

