

**FY19 JMHCP**

**City of Cleveland**

**Project Abstract**

Funding Category: Category 3: Implementation and Expansion - Competition ID: BJA-2019-15102

Priority Consideration: Program Evaluation, Services for Female Offenders, Qualified Opportunity Zones

Lead Applicant: The City of Cleveland, Ohio

Partner Applicants: Alcohol Drug Addiction Mental Health Services (ADAMHS) Board of Cuyahoga County, Cleveland Division of Police, Case Western Reserve University.

Target Population: Persons with a mental illness or co-occurring mental illness and substance abuse who are brought to our attention due to a call for service at the Cleveland Division of Police.

Proposed Number of Individuals to Serve: 800

Population and Demographic Statistics: Cleveland has a population of 395,809. 53% are African American. 37% are White. 10% are Hispanic. 35% live below the poverty line.

How We Will Address the Problem, Including CMISA Related to Opioid Use: We will restore our police and mental health Co-Responder Team program and expand it from one police district a city-wide program. Three teams will each consist of two police officers and one Crisis Worker (mental health worker) who will respond to scenes involving a mental health crisis. An assessment is completed on scene and the clients are referred to mental health agencies and/or transported to an emergency mental health facility if necessary. Anyone in need of alcohol or other drug services, including opioids, are quickly linked to the appropriate treatment facility.

Amount of Federal Funding Requested: \$750,000

# Budget Detail - Year 1

Does this budget contain conference costs which is defined broadly to include meetings, retreats, seminars, symposia, and training activities? - Y/N  
 (DOJ Financial Guide, Section 3.10)

**A. Personnel**

Name <i>List each name, if known.</i>	Position <i>List each position, if known.</i>	Computation <i>Show annual salary rate &amp; amount of time devoted to the project for each name/position</i>				
		Salary	Rate	Time Worked <i>(# of hours, days, months, years)</i>	Percentage of Time	Total Cost
Vacant	Police Officer	\$28.73	hourly	268	100%	\$7,700
Vacant	Police Officer	\$28.75	hourly	1,040	100%	\$29,900
Vacant	Police Officer	\$28.75	hourly	1,040	100%	\$29,900
<b>Totals(s)</b>						<b>\$67,500</b>

**Narrative**

Cleveland will create three Co-Responder Teams, each consisting of two police officers and one crisis worker (caseworker). The cost of the police officers will be Cleveland as the local match for this grant. We anticipate the first six months of the grant will be devoted to planning. The officers will be needed for the security of the officers and hours needed to reach the required match are listed.

Purpose Area #4

n.	
<i>Non-Federal Contribution</i>	<i>Federal Request</i>
\$7,700	\$0
\$29,900	\$0
\$29,900	\$0
<b>\$67,500</b>	<b>\$0</b>

I be paid for by the city of  
ond half of the first year.

**B. Fringe Benefits**

Name <i>List each grant-supported position receiving fringe benefits.</i>	Computation <i>Show the basis for computation.</i>		
	Base	Rate	Total Cost
			\$0
	<b>Total(s)</b>		<b>\$0</b>

**Narrative**

All benefits will be paid for by the City of Cleveland.

Purpose Area #4

<i>Non-Federal Contribution</i>	<i>Federal Request</i>
	\$0
\$0	\$0

Purpose Area #4

C. Travel										
Purpose of Travel	Location	Type of Expense	Basis	Computation						
<i>Indicate the purpose of each trip or type of trip (training, advisory group meeting)</i>	<i>Indicate the travel destination.</i>	<i>Lodging, Meals, Etc.</i>	<i>Per day, mile, trip, Etc.</i>	<i>Compute the cost of each type of expense X the number</i>						
				Cost	Quantity	# of Staff	# of Trips	Total Cost		
			N/A					\$0		
				<i>Totals(s)</i>					\$0	
Narrative										

Purpose Area #4

Number of people traveling.

Non-Federal Contribution	Federal Request
	\$0
\$0	\$0

Purpose Area #4

**D. Equipment**

Item <i>List and describe each item of equipment that will be purchased</i>	Computation <i>Compute the cost (e.g., the number of each item to be purchased X the cost per</i>		
	# of Items	Unit Cost	Total Cost
			\$0
<b>Total(s)</b>			<b>\$0</b>
Narrative			



Purpose Area #4

Item)	
Non-Federal Contribution	Federal Request
	\$0
\$0	\$0

Purpose Area #4

<b>E. Supplies</b>		<b>Supply Items</b>		<b>Computation</b>	
		<i>Provide a list of the types of items to be purchased with grant funds.</i>		<i>Describe the item and the compute the costs. Computation: The number of each item to be purch</i>	
		<b># of Items</b>	<b>Unit Cost</b>	<b>Total Cost</b>	
				\$0	
				<b>Total(s)</b>	<b>\$0</b>
<b>Narrative</b>					

Purpose Area #4

based X the cost per item.

<b>Non-Federal Contribution</b>	<b>Federal Request</b>
	\$0
\$0	\$0

Purpose Area #4

<b>F. Construction</b>			
<b>Purpose</b> <i>Provide the purpose of the construction</i>	<b>Description of Work</b> <i>Describe the construction project(s)</i>	<b>Computation</b> <i>Compute the costs (e.g., the number of each item to be purchased X the cost p.</i>	
		<b># of Items</b>	<b>Cost</b>
			<b>Total Cost</b>
			\$0
			<b>Total(s)</b>
			\$0
<b>Narrative</b>			

Purpose Area #4

sr (Item)	
Non-Federal Contribution	Federal Request
	\$0
\$0	\$0

Purpose Area #4

**G. Subawards (Subgrants)**

Description <i>Provide a description of the activities to be carried out by subrecipients.</i>	Purpose <i>Describe the purpose of the subaward (subgrant)</i>	Consultant? <i>Is the subaward for a consultant? If yes, use the section below to explain associated travel expenses included in the cost.</i>	Total Cost	
Case Western Reserve University	Evaluation, Planning and Data Review	No	\$150,000	
ADAMHS Board	Hiring mental health workers (Crisis Workers) who are an essential part of the Co-Responder Team	No	\$120,000	
<b>Total(s)</b>			<b>\$270,000</b>	
<b>Consultant Travel (if necessary)</b>				
Purpose of Travel <i>Indicate the purpose of each trip or type of trip (training, advisory group meeting)</i>	Location <i>Indicate the travel destination.</i>	Type of Expense <i>Hotel, airfare, per diem</i>	Computation <i>Compute the cost of each type of expense X the</i>	
			Cost	Duration or Distance
			# of Staff	Total Cost
				\$0
<b>Total</b>				
<b>Narrative</b>				\$0

Purpose Area #4

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<i>Non-Federal Contribution</i>	<i>Federal Request</i>
\$0	\$150,000
\$0	\$120,000
<b>\$0</b>	<b>\$270,000</b>

*number of people traveling.*

<i>Non-Federal Contribution</i>	<i>Federal Request</i>
	\$0
\$0	\$0

Purpose Area #4

The Alcohol Drug Addiction Mental Health Services (ADAMHS) Board of Cuyahoga County will sub-contract with community agencies to provide a total of three Responder Program. It is anticipated the Crisis Workers will be hired by the second half of the first year (After the planning phase is completed). The agencies purchase laptop computers, office supplies and anti-ballistic vests for the Crisis Workers. The costs break down as follows: Crisis Workers - \$50,000 per year's payroll tax (\$17,500) = \$67,500 per year x 1/2 year = \$101,250. 10% administration fee for ADAMHS Board = \$12,000. 3 laptops x \$900 each = \$2,700. 3 anti \$2,400. Office supplies and polo shirts = \$1,650. Case Western Reserve University will be our university partner. In the first six months, they will assist us in and a data collection model.

**H. Procurement Contracts**

Description	Purpose	Consultant?	Computation		
<i>Provide a description of the products or services to be procured by contract and an estimate of the costs. Applicants are encouraged to promote free and open competition in awarding contracts. A separate justification must be provided for sole source procurements in excess of the Simplified Acquisition Threshold (currently \$150,000).</i>	<i>Describe the purpose of the contract</i>	<i>Is the subaward for a consultant? If yes, use the section below to explain associated travel expenses included in the cost.</i>	<i>Compute the cost of each type of expense X the</i>		
			<b>Total Cost</b>		
				<b>Totals</b>	<b>\$0</b>

**Consultant Travel (if necessary)**

Purpose of Travel	Location	Type of Expense	Computation		
<i>Indicate the purpose of each trip or type of trip (training, advisory group meeting)</i>	<i>Indicate the travel destination.</i>	<i>Hotel, airfare, per diem</i>	<i>Compute the cost of each type of expense X the</i>		
			<b>Cost</b>	<b>Duration or Distance</b>	<b># of Staff</b>
					<b>Total Cost</b>



Purpose Area #4

ie Crisis Workers for the Co-  
 es will also use grant funds to  
 alary plus 35% benefits and  
 -ballistic vests x \$800 =  
 n developing a strategic plan

<i>Non-Federal Contribution</i>	<i>Federal Request</i>
	\$0
\$0	\$0

*number of people traveling.*

<i>Non-Federal Contribution</i>	<i>Federal Request</i>
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Purpose Area #4

								\$0
<b>Total</b>								\$0

Narrative

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**1. Other Costs**

<b>Description</b> <i>List and describe items that will be paid with grants funds (e.g. rent, reproduction, telephone, janitorial, or security services; and investigative or confidential funds).</i>	<b>Computation</b> <i>Show the basis for computation</i>					<b>Total Cost</b>
	<b>Quantity</b>	<b>Basis</b>	<b>Cost</b>	<b>Length of Time</b>		

						\$0
<b>Total(s)</b>						\$0

Narrative

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Purpose Area #4

	\$0
\$0	\$0

<i>Non-Federal Contribution</i>	<i>Federal Request</i>
	\$0
\$0	\$0

Purpose Area #4



Purpose Area #4



**1. Indirect Costs**

<b>Description</b> <i>Describe what the approved rate is and how it is applied.</i>		<b>Computation</b> <i>Compute the indirect costs for those portions of the program which allow such</i>		
	<b>Base</b>	<b>Indirect Cost Rate</b>	<b>Total Cost</b>	
			\$0	
		<b>Total(s)</b>	<b>\$0</b>	
<b>Narrative</b>				

Purpose Area #4

1 COSTS.	
<i>Non-Federal Contribution</i>	<i>Federal Request</i>
	\$0
\$0	\$0

## Budget Detail - Year 2

Does this budget contain conference costs which is defined broadly to include meetings, retreats, seminars, symposia, and training activities? - Y/N  
 (DOJ Financial Guide, Section 3.10)

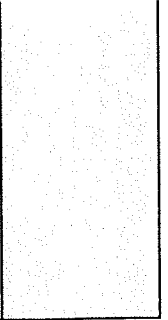
### A. Personnel

Name <i>List each name, if known.</i>	Position <i>List each position, if known.</i>	Computation <i>Show annual salary rate &amp; amount of time devoted to the project for each name/positic</i>				
		Salary	Rate	Time Worked <i>(# of hours, days, months, years)</i>	Percentage of Time	Total Cost
Vacant	Police Officer	\$28.85	hourly	2,080	100%	\$60,000
<b>Total(s)</b>						<b>\$60,000</b>

### Narrative

Cleveland will create three Co-Responder Teams, each consisting of two police officers and one crisis worker (caseworker). The cost of the police officers will be Cleveland as the local match for this grant. Although a total of six officers will be used, only the officers and hours needed to reach the required match are listed.





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n.

<i>Non-Federal Contribution</i>	<i>Federal Request</i>
\$60,000	\$0
<b>\$60,000</b>	<b>\$0</b>

I be paid for by the city of  
ted.

**B. Fringe Benefits**

Name <i>List each grant-supported position receiving fringe benefits.</i>	Computation <i>Show the basis for computation.</i>		
	Base	Rate	Total Cost
			\$0
			\$0
	<i>Total(s)</i>		\$0
<i>Narrative</i>			

Purpose Area #4

<i>Non-Federal Contribution</i>	<i>Federal Request</i>
	\$0
\$0	\$0

Purpose Area #4

C. Travel				Computation				
Purpose of Travel	Location	Type of Expense	Basis	Compute the cost of each type of expense X the number				
Indicate the purpose of each trip or type of trip (training, advisory group meeting)	Indicate the travel destination.	Lodging, Meals, Etc.	Per day, mile, trip, Etc.	Cost	Quantity	# of Staff	# of Trips	Total Cost
			N/A					\$0
				<b>Total(s)</b>				
								\$0
<b>Narrative</b>								

Purpose Area #4

*r of people traveling.*

<b>Non-Federal Contribution</b>	<b>Federal Request</b>
\$0	\$0

Purpose Area #4

**D. Equipment**

<b>Item</b> <i>List and describe each item of equipment that will be purchased</i>	<b>Computation</b> <i>Compute the cost (e.g., the number of each item to be purchased X the cost per</i>		
	<b># of Items</b>	<b>Unit Cost</b>	<b>Total Cost</b>
			\$0
<b>Totals(s)</b>			\$0
<b>Narrative</b>			

Purpose Area #4

<i>(r item)</i>	
<i>Non-Federal Contribution</i>	<i>Federal Request</i>
	\$0
\$0	\$0

Purpose Area #4

<b>E. Supplies</b>		<b>Supply Items</b>		<b>Computation</b>	
		<i>Provide a list of the types of items to be purchased with grant funds.</i>		<i>Describe the item and the compute the costs. Computation: The number of each item to be purch</i>	
		<b># of Items</b>	<b>Unit Cost</b>	<b>Total Cost</b>	
				\$0	
				<b>Total(s)</b>	<b>\$0</b>
<b>Narrative</b>					



Purpose Area #4

based X the cost per item.

<i>Non-Federal Contribution</i>	<i>Federal Request</i>
	\$0
\$0	\$0

Purpose Area #4

<b>F. Construction</b>			
<b>Purpose</b> <i>Provide the purpose of the construction</i>	<b>Description of Work</b> <i>Describe the construction project(s)</i>	<b>Computation</b> <i>Compute the costs (e.g., the number of each item to be purchased X the cost p.</i>	
		<b># of Items</b>	<b>Cost</b>
			<b>Total Cost</b>
			\$0
		<b>Total(s)</b>	<b>\$0</b>
<b>Narrative</b>			

Purpose Area #4

er item)	
Non-Federal Contribution	Federal Request
\$0	\$0

Purpose Area #4

**G. Subawards (Subgrants)**

Description  <i>Provide a description of the activities to be carried out by subrecipients.</i>	Purpose  <i>Describe the purpose of the subaward (subgrant)</i>	Consultant?  <i>Is the subaward for a consultant? If yes, use the section below to explain associated travel expenses included in the cost.</i>	Total Cost	
Case Western Reserve University	Data review and program evaluation	No	\$30,000	
ADAMHS Board	Hiring mental health workers (Crisis Workers) who are an essential part of the Co-Responder Team	No	\$210,000	
<b>Consultant Travel (if necessary)</b>			<b>Total(s) \$240,000</b>	
Purpose of Travel  <i>Indicate the purpose of each trip or type of trip (training, advisory group meeting)</i>	Location  <i>Indicate the travel destination.</i>	Type of Expense  <i>Hotel, airfare, per diem</i>	Computation  <i>Compute the cost of each type of expense X the</i>	
			Cost	Duration or Distance
				# of Staff
				Total Cost
Narrative			<b>Total</b>	\$0

Purpose Area #4

<i>Non-Federal Contribution</i>	<i>Federal Request</i>
\$0	\$30,000
\$0	\$210,000
<b>\$0</b>	<b>\$240,000</b>

*number of people traveling.*

<i>Non-Federal Contribution</i>	<i>Federal Request</i>
	\$0
\$0	\$0

Purpose Area #4

The Alcohol Drug Addiction Mental Health Services (ADAMHS) Board of Cuyahoga County will sub-contract with community agencies to provide a total of three Responder Program. The agencies will also use grant funds to purchase office supplies for the Crisis Workers. The costs break down as follows: Crisis Worker plus 35% benefits and payroll tax (\$17,500) = \$67,500 per year = \$202,500. 3% administration fee for ADAMHS Board = \$6,300. Office supplies = \$1,200. University will be our university partner. They will assist us in reviewing data and evaluating the program.

**H. Procurement Contracts**

Description	Purpose	Consultant?	Total Cost
<p><i>Provide a description of the products or services to be procured by contract and an estimate of the costs. Applicants are encouraged to promote free and open competition in awarding contracts. A separate justification must be provided for sole source procurements in excess of the Simplified Acquisition Threshold (currently \$150,000).</i></p>	<p><i>Describe the purpose of the contract</i></p>	<p><i>Is the subaward for a consultant? If yes, use the section below to explain associated travel expenses included in the cost.</i></p>	<p><b>Total Cost</b></p>
<p><b>Total(s)</b></p>			<p><b>\$0</b></p>

**Consultant Travel (if necessary)**

Purpose of Travel	Location	Type of Expense	Computation			
<p><i>Indicate the purpose of each trip or type of trip (training, advisory group meeting)</i></p>	<p><i>Indicate the travel destination.</i></p>	<p><i>Hotel, airfare, per diem</i></p>	<p><i>Compute the cost of each type of expense X the</i></p>			
			<p><b>Cost</b></p>	<p><b>Duration or Distance</b></p>	<p><b># of Staff</b></p>	<p><b>Total Cost</b></p>

ie Crisis Workers for the Co-  
rs - \$50,000 per year salary  
Case Western Reserve

<i>Non-Federal Contribution</i>	<i>Federal Request</i>
	\$0
\$0	\$0

*number of people travelling.*

<i>Non-Federal Contribution</i>	<i>Federal Request</i>
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Purpose Area #4

								\$0
<b>Total</b>								\$0

Narrative

**I. Other Costs**

**Description**  
*List and describe items that will be paid with grants funds (e.g. rent, reproduction, telephone, janitorial, or security services; and investigative or confidential funds).*

**Computation**

*Show the basis for computation*

Quantity	Basis	Cost	Length of Time	Total Cost
				\$0
<b>Totals(s)</b>				\$0

Narrative



Purpose Area #4

	\$0
\$0	\$0

<i>Non-Federal Contribution</i>	<i>Federal Request</i>
	\$0
\$0	\$0

Purpose Area #4



Purpose Area #4



Purpose Area #4

**J. Indirect Costs**

Description <i>Describe what the approved rate is and how it is applied.</i>	Computation <i>Compute the indirect costs for those portions of the program which allow such</i>		
	Base	Indirect Cost Rate	Total Cost
			\$0
	<b>Total(s)</b>		<b>\$0</b>
<b>Narrative</b>			

Purpose Area #4

) COSTS:	
<i>Non-Federal Contribution</i>	<i>Federal Request</i>
	\$0
\$0	\$0

## Budget Detail - Year 3

Does this budget contain conference costs which is defined broadly to include meetings, retreats, seminars, symposia, and training activities? - Y/N  
 (DOJ Financial Guide, Section 3.10)

A. Personnel		Computation				
Name	Position	Show annual salary rate & amount of time devoted to the project for each name/positic				
<i>List each name, if known.</i>	<i>List each position, if known.</i>	Salary	Rate	Time Worked (# of hours, days, months, years)	Percentage of Time	Total Cost
Vacant	Police Officer	\$28.85	hourly	1,386	100%	\$39,984
Vacant	Police Officer	\$28.85	hourly	2,080	100%	\$60,008
Vacant	Police Officer	\$28.85	hourly	2,080	100%	\$60,008
<b>Total(s)</b>						<b>\$160,000</b>

**Narrative**

Cleveland will create three Co-Responder Teams, each consisting of two police officers and one crisis worker (caseworker). The cost of the police officers will be \$60,008 each. Although a total of six officers will be used, only the officers and hours needed to reach the required match are listed below.

Purpose Area #4

n.	
<i>Non-Federal Contribution</i>	<i>Federal Request</i>
\$39,987	\$0
\$60,008	\$0
\$60,008	\$0
<b>\$160,003</b>	<b>\$0</b>

I be paid for by the city of  
ted.

**B. Fringe Benefits**

Name <i>List each grant-supported position receiving fringe benefits.</i>	Computation <i>Show the basis for computation.</i>		
	Base	Rate	Total Cost
			\$0
	<i>Total(s)</i>		\$0
<i>Narrative</i>			



Purpose Area #4

<i>Non-Federal Contribution</i>	<i>Federal Request</i>
	\$0
\$0	\$0

Purpose Area #4

<b>C. Travel</b>									
<b>Purpose of Travel</b>	<b>Location</b>	<b>Type of Expense</b>	<b>Basis</b>	<b>Computation</b>					
<i>Indicate the purpose of each trip or type of trip (training, advisory group meeting)</i>	<i>Indicate the travel destination.</i>	<i>Lodging, Meals, Etc.</i>	<i>Per day, mile, trip, Etc.</i>	<i>Compute the cost of each type of expense X the number</i>					
			N/A	<b>Cost</b>	<b>Quantity</b>	<b># of Staff</b>	<b># of Trips</b>	<b>Total Cost</b>	
								\$0	
				<b>Total(s)</b>				\$0	
<b>Narrative</b>									

Purpose Area #4

*r of people traveling.*

<b>Non-Federal Contribution</b>	<b>Federal Request</b>
	\$0
\$0	\$0

Purpose Area #4

**D. Equipment**

<b>Item</b> <i>List and describe each item of equipment that will be purchased</i>	<b>Computation</b> <i>Compute the cost (e.g., the number of each item to be purchased X the cost per</i>		
	<b># of Items</b>	<b>Unit Cost</b>	<b>Total Cost</b>
			\$0
<b>Total(s)</b>			\$0
<b>Narrative</b>			

Purpose Area #4

Item)	
Non-Federal Contribution	Federal Request
	\$0
\$0	\$0

Purpose Area #4

**E. Supplies**

Supply Items		Computation		
<i>Provide a list of the types of items to be purchased with grant funds.</i>		<i>Describe the item and the compute the costs. Computation: The number of each item to be purch</i>		
	<b># of Items</b>	<b>Unit Cost</b>	<b>Total Cost</b>	
				\$0
			<b>Total(s)</b>	<b>\$0</b>
<b>Narrative</b>				

Purpose Area #4

posed X the cost per item.

Non-Federal Contribution	Federal Request
	\$0
\$0	\$0

Purpose Area #4

<b>F. Construction</b>		<b>Computation</b>	
<b>Purpose</b> <i>Provide the purpose of the construction</i>	<b>Description of Work</b> <i>Describe the construction project(s)</i>	<i>Compute the costs (e.g., the number of each item to be purchased X the cost p.</i>	
		<b># of Items</b>	<b>Cost</b>
			<b>Total Cost</b>
			\$0
<b>Total(s)</b>			<b>\$0</b>
<b>Narrative</b>			



Purpose Area #4

<i>sr (item)</i>	
<b>Non-Federal Contribution</b>	<b>Federal Request</b>
	\$0
\$0	\$0

Purpose Area #4

**G. Subawards (Subgrants)**

Description <i>Provide a description of the activities to be carried out by subrecipients.</i>	Purpose <i>Describe the purpose of the subaward (subgrant)</i>	Consultant? <i>Is the subaward for a consultant? If yes, use the section below to explain associated travel expenses included in the cost.</i>	Total Cost	
Case Western Reserve University	Data review and program evaluation	No	\$30,000	
ADAMHS Board	Hiring mental health workers (Crisis Workers) who are an essential part of the Co-Responder Team	No	\$210,000	
<b>Consultant Travel (if necessary)</b>			<b>Total(s) \$240,000</b>	
Purpose of Travel <i>Indicate the purpose of each trip or type of trip (training, advisory group meeting)</i>	Location <i>Indicate the travel destination.</i>	Type of Expense <i>Hotel, airfare, per diem</i>	Computation <i>Compute the cost of each type of expense X the</i>	
			Cost	Duration or Distance
			# of Staff	Total Cost
				\$0
			<b>Total</b>	\$0
<b>Narrative</b>				

Purpose Area #4

<b>Non-Federal Contribution</b>	<b>Federal Request</b>
\$0	\$30,000
\$0	\$210,000
<b>\$0</b>	<b>\$240,000</b>

*number of people traveling.*

<b>Non-Federal Contribution</b>	<b>Federal Request</b>
	\$0
\$0	\$0

Purpose Area #4

The Alcohol Drug Addiction Mental Health Services (ADAMHS) Board of Cuyahoga County will sub-contract with community agencies to provide a total of three Responder Program. The agencies will also use grant funds to purchase office supplies for the Crisis Workers. The costs break down as follows: Crisis Worker plus 35% benefits and payroll tax (\$17,500) = \$67,500 per year = \$202,500. 3% administration fee for ADAMHS Board = \$6,300. Office supplies = \$1,200. University will be our university partner. They will assist us in reviewing data and evaluating the program.

**H. Procurement Contracts**

Description  <i>Provide a description of the products or services to be procured by contract and an estimate of the costs. Applicants are encouraged to promote free and open competition in awarding contracts. A separate justification must be provided for sole source procurements in excess of the Simplified Acquisition Threshold (currently \$150,000).</i>	Purpose  <i>Describe the purpose of the contract</i>	Consultant?  <i>Is the subaward for a consultant? If yes, use the section below to explain associated travel expenses included in the cost.</i>	Total Cost
<b>Total(s)</b>			<b>\$0</b>

**Consultant Travel (if necessary)**

Purpose of Travel  <i>Indicate the purpose of each trip or type of trip (training, advisory group meeting)</i>	Location  <i>Indicate the travel destination.</i>	Type of Expense  <i>Hotel, airfare, per diem</i>	Computation  <i>Compute the cost of each type of expense X the</i>			
			<i>Cost</i>	<i>Duration or Distance</i>	<i># of Staff</i>	<i>Total Cost</i>

Purpose Area #4

ie Crisis Workers for the Co-  
rs - \$50,000 per year salary  
Case Western Reserve

<i>Non-Federal Contribution</i>	<i>Federal Request</i>
	\$0
\$0	\$0

*number of people traveling.*

<i>Non-Federal Contribution</i>	<i>Federal Request</i>
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Purpose Area #4

								\$0
<b>Total</b>								\$0

Narrative

**I. Other Costs**

<b>Description</b> <i>List and describe items that will be paid with grants funds (e.g. rent, reproduction, telephone, janitorial, or security services, and investigative or confidential funds).</i>	<b>Computation</b> <i>Show the basis for computation</i>				
	<b>Quantity</b>	<b>Basis</b>	<b>Cost</b>	<b>Length of Time</b>	<b>Total Cost</b>

					\$0
<b>Total(s)</b>					\$0

Narrative

Purpose Area #4

	\$0
\$0	\$0

<i>Non-Federal Contribution</i>	<i>Federal Request</i>
	\$0
\$0	\$0

Purpose Area #4



Purpose Area #4



Purpose Area #4

**J. Indirect Costs**

Description <i>Describe what the approved rate is and how it is applied.</i>	Computation <i>Compute the indirect costs for those portions of the program which allow such</i>		
	Base	Indirect Cost Rate	Total Cost
			\$0
<i>Total(s)</i>			\$0
<i>Narrative</i>			

Purpose Area #4

TOTAL COSTS:	
<i>Non-Federal Contribution</i>	<i>Federal Request</i>
	\$0
\$0	\$0

Budget Summary

**Budget Summary**

Note: Any errors detected on this page should be fixed on the corresponding Budget Detail tab.

Budget Category	Year 1		Year 2 <i>(if needed)</i>		Year 3 <i>(if needed)</i>		Year 4 <i>(if needed)</i>		Year 5 <i>(if needed)</i>		Total(s)
	Federal Request	Non-Federal Request	Federal Request	Non-Federal Request	Federal Request	Non-Federal Request	Federal Request	Non-Federal Request	Federal Request	Non-Federal Request	
A. Personnel	\$0	\$67,500	\$0	\$60,000	\$0	\$160,003	\$0	\$0	\$0	\$0	\$287,503
B. Fringe Benefits	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
C. Travel	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
D. Equipment	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
E. Supplies	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
F. Construction	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
G. Subawards (Subgrants)	\$270,000	\$0	\$240,000	\$0	\$240,000	\$0	\$0	\$0	\$0	\$0	\$750,000
H. Procurement Contracts	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
I. Other	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
<b>Total Direct Costs</b>	<b>\$270,000</b>	<b>\$67,500</b>	<b>\$240,000</b>	<b>\$60,000</b>	<b>\$240,000</b>	<b>\$160,003</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$1,037,503</b>
J. Indirect Costs	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
<b>Total Project Costs</b>	<b>\$270,000</b>	<b>\$67,500</b>	<b>\$240,000</b>	<b>\$60,000</b>	<b>\$240,000</b>	<b>\$160,003</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$1,037,503</b>

Does this budget contain conference costs which is defined broadly to include meetings, retreats, seminars, symposia, and training activities? - Y/N

No

## FY19 JMHCP – Cleveland OH - Program Narrative

### A. Description of the Issue

*Identify the Category of this solicitation under which the applicant is applying:*

Category 3: Planning, Implementation and Expansion - Competition ID: BJA-2019-15102

*Describe and demonstrate understanding of the nature and scope of the problem:*

Cleveland, located in northeastern Ohio, is the largest city in Cuyahoga County, the state's most urbanized and populous county. While it is a diverse community with citizens of many races, the majority of its population is African American. Based on the 2018 U.S. Census, Cleveland remains one of the country's poorest cities with a staggering 35 percent of the population living below the poverty level. In many households and neighborhoods, a culture of generational poverty and despair influences every choice and opportunity. Compounding this is the fact that a significant segment of the city's population suffers from serious mental disorders, including schizophrenia, bipolar disorder, Post-Traumatic Stress Disorder and Major Depression, while resources for timely prevention, ongoing mental health treatment and crisis response are severely limited. By applying national prevalence rates to Cleveland's population in 2006-08, it has been noted that almost one-third (6,600 or 30.3 percent) of adult consumers were diagnosed with schizophrenia (The Center for Community Solutions, 2011. *Cuyahoga County Behavioral Health Needs Assessment*). The percentage of persons below 200 percent of the poverty level who were in need of mental health treatment but who were outside of the treatment system varied from 60 to 75 percent in the Cleveland neighborhoods with the highest prevalence rates. This illustrates the potential for daily interaction between the CDP and the mentally ill population.

More than half of the patients at St. Vincent Charity Medical Center Psychiatric Emergency Department are brought in by police. The majority (97 percent) of those brought by police are from Cleveland. According to a 2008 Bureau of Justice Assistance study, law enforcement officers spend three to seven percent of their time responding to calls that involve these individuals. These calls are disproportionately time-consuming; most are not the result of criminal behavior, but of emotional crisis. The majority of arrests of people with mental illness involve non-violent charges such as crimes against the public order or property offenses; however, they can sometimes result in potentially violent situations. Due to the frequency of arrests of people with mental illness, the three largest prisons in the country each house more inmates with mental illness than any psychiatric hospital, making them the largest de facto mental health institutions in the country (*Mental Health Weekly*, July 2010). These people are not receiving the care they need and are more prone to recidivism.

The Cleveland Division of Police, in collaboration with the Cuyahoga County Adult Drug Alcohol Mental Health Services (ADAMHS) Board and community agencies, proposes a city-wide police and mental health co-responder program.

***Describe successful efforts to date to address the needs identified:***

The city of Cleveland has employed two collaborative programs:

Crisis Intervention Team (CIT) training Program. CIT is a community partnership between law enforcement, mental health, family and patient advocates. The ADAMHS Board in collaboration with behavioral health agencies and partners has been facilitating CIT training for over 14 years. These partners come together to offer classes to selected, volunteer officers who receive over 40 hours of intensive training on how to recognize mental illness, how to engage and deescalate someone in a mental illness crisis so that the crisis ends safely and, when

appropriate, how to refer them to treatment rather than arrest. Much of the instruction is by mental health professionals who provide services in the community. Part of the training involves officers shadowing case managers in the field; visiting with mental health clients in consumer operated facilities; and hearing from families and people in recovery. There are currently 525 CIT officers in Cleveland, out of a total of 1,500 officers. CIT officers respond to an average of 2,400 calls per year.

The second program is a police and mental health Co-Responder Team. This was a pilot program operating in one of Cleveland's five neighborhood police districts. The Team was made up of two CIT police officers and two mental health Crisis Workers who responded in a collaborative manner to calls related to a mental health situation. They were able to assess the situation and refer persons to mental health agencies. They followed-up to ensure the person had contacted an agency and is receiving assistance. The program began operation in June of 2016 but the caseworkers are no longer part of the program due to a lack of funding. This grant will allow us to restore a re-imagined and expanded co-responder program city-wide.

An average of 56 people per month were referred for services through this program. We found this program resulted in fewer people being transported to psychiatric emergency wards, fewer calls from high utilizers, and more people being linked to direct services. This pilot program was funded by a FY15 JMHCP grant. We are proposing the use of FY19 JMHCP funding to restore and expand the co-responder pilot program citywide.

***Describe the need for assistance and resources to address the problem:***

Cleveland received a FY17 JMHCP grant to review our co-responder pilot project and develop a strategic plan for its future. The strategic plan clearly showed there is a need and desire to make the co-responder program city-wide.

The officers who staffed the co-responder pilot program were fully funded by the city of Cleveland. This allowed us to use FY15 JMHCP grant funding to support the Crisis Workers who were assigned to the program. Police Chief Calvin Williams is dedicated to the co-responder program and has committed to providing enough officers to restore and expand the program at the city's expense as the match for the grant. The ADAMS Board that will contract for the hiring of Crisis Workers does not have funding to contract for these positions without support from this grant. We continue to seek local funding for this expense but grant funding is needed for now.

***Introduce how you propose to address the problem***

Cleveland will create three co-responder teams. Each team will consist of two CIT police officers and one Crisis Worker. All five of Cleveland's police districts will be covered. Team A will be located in the second police district and handle assignments in the first and second district. Team B will be housed in the third police district and handle assignments in the third and fifth district. Team C will be housed in the fourth police district and handle assignments in the fourth district (where most of the mental health calls for service originate).

Each team will share an office. They will review all CIT incidents from the night before and determine which ones warrant a follow-up visit. They will go together to those scenes to speak with those involved, conduct an assessment, and offer support and referrals for services. They will also respond to requests from officers who are currently on the scene of an incident involving someone having a possible mental health crisis that requires immediate assistance. They will respond to those calls as soon as the scene has been determined to be safe. They will also check in on people who are high utilizers to offer additional assistance.



The ADAMHS Board will oversee the Crisis Workers. They will contract with community organizations to hire three Crisis Workers. The community organizations will be located within the districts served by that particular team. This is meant to ensure the Crisis Workers are culturally competent to understand the unique needs of the residents of each district.

## **B. Project Design and Implementation**

*Address whether any of the priority considerations have been met*

Program Evaluation: Case Western Reserve University is involved in Cleveland's response to persons who may be having a mental health crisis. This is part of a DOJ settlement agreement with the city. We are proposing to continue working with CWRU on this program and having them assist in planning and evaluating the program

Provision of Services for Female Offenders: This program will be a tool to promote effective strategies for the identification and treatment of female offenders with MI and CMISA. Crisis Workers will be able to identify these females and refer them to the appropriate services.

Qualified Opportunity Zones: Cleveland currently contains 48 Qualified Opportunity Zones. Identifying persons experiencing a mental health crisis and referring them for assistance will increase the safety in these QOZs which will make the areas more appealing for investment.

*Address how the proposed program will address opioid abuse reduction.*

While the Co-Responder Team will not be specifically dispatched to individuals who are experiencing an opioid crisis, the Crisis Workers as well as the Officers are well-versed in alcohol or other drug (AOD) treatment resources in the area and are able to quickly link anyone in need of any AOD services to the appropriate treatment facility.

Following each interaction, every Cleveland CIT officer completes a CIT Stat sheet for those persons being conveyed to a facility. The ADAMHS Board is responsible for reviewing and

analyzing the data collected from the CIT Stat Sheets. There has been very limited data to suggest that our mental health consumers are in crisis as the result of opiate addiction. However, CDP has been an active partner with the ADAMHS Board in pilot projects related to reducing overdoses and getting people with an opiate addiction to treatment.

*Address in detail how the applicant proposes to undertake and accomplish each of the Category objectives and deliverables.*

**Goal: To increase public safety and reduce recidivism among high risk people.**

This goal will be accomplished by restoring and expanding Cleveland's police and mental health Co-Responder Team program. Previously operating in just one of Cleveland's five neighborhood police districts, the Co-Responder Teams will be made up of two CIT police officers and one Crisis Worker. They will work out of all five police districts and follow-up on incidents related to a mental health situation. They will particularly focus on high utilizers. The Crisis Workers assess the situation and refer persons to mental health agencies when applicable. They will also follow-up to ensure the person is receiving assistance.

#### **Phase I – Planning**

During the planning phase, we will work with Case Western Reserve University to review our current strategic plan and make any necessary revisions. We will identify any agencies that should be brought to the table and work to include them.

#### **Phase II – Implementation:**

##### **Deliverable: Training.**

Cleveland will train a minimum of 25% of its basic patrol as CIT Officers. Officers designated as CIT specialized officers will receive additional training on a variety of behavioral health topics

every year as part of their CDP In-Service Training. The Co-Responder Team Members in collaboration with the ADAMHS Board will also receive specialized training in evidence based services targeting mental health needs.

**Deliverable: Screening, assessment and information sharing processes to ID individuals with MI or CMISA.**

The Crisis Workers assigned to the Co-Responder Teams will conduct assessments on scene whenever possible and link clients to services. The ADAMHS Board contracts with over 67 behavioral health providers including St. Vincent Charity Hospital which is the local psychiatric emergency room. Therefore referrals for services could include resources for children, adults, housing, etc. across the county.

**Deliverable: Developing specialized caseloads**

The Cleveland Division of Police has reserved beds in a Crisis Stabilization Unit. We are able to transport people with more significant mental health needs directly there.

**Deliverable: Case management and service coordination.**

The Co-Responder Team Crisis Workers will refer clients for services and will conduct follow-up visits and calls.

**Deliverable: Information sharing:**

The strategic planning process will include exploring ways to improve information sharing among mental health agencies and the Division of Police. As we determine how best to improve the data we collect and share, we will implement these changes. Every CIT Officer completes a CIT Stat Sheet. The information is currently being collected electronically through the CDP

CAD system. CDP can run and or query data by date and time, location, disposition through the CDP Communication Center as well as through the CAD system. The ADAMHS Board gets a copy of the CIT Stat sheet and is able to match its claims data from behavioral health providers to determine if the clients in crisis are enrolled in our system, last date of agency contact, type of service, etc. The reports are reviewed and discussed in CDP and ADAMHS Board meetings.

*Inclusion of a Timeline/Project Plan that identifies the major tasks and deliverables of the proposed project and who is responsible for each activity*

A timeline is attached.

### **C. Capabilities and Competencies**

*Provide a detailed description of the capacity of the organization and key personnel. Describe the proposed management structure and staffing of the projects.*

Capt. James Purcell will coordinate the program for the Cleveland Division of Police. Capt. Purcell is currently in charge of the CIT program and the Co-Responder program. He helped design and implement the Co-Responder Team. He is co-chair of the Mental Health Response Advisory Committee (MHRAC)

Carole Ballard will coordinate the Crisis Workers. She is employed as the Director of Training and Education at the ADAMHS Board of Cuyahoga County. Ms. Ballard has been employed at the ADAMHS Board for 25 years as the Forensic Specialist and later became the CIT Program Officer. She has been the coordinator and facilitator for Crisis Intervention Team training for the past 14 years working with law enforcement departments throughout the county. Ms. Ballard is a CIT Certified Coordinator through CIT International in 2016.

The Cleveland Division of Police was founded on May 1, 1866. Its mission is to enhance the quality of life, strengthen Cleveland neighborhoods and deliver superior services with

professionalism, respect, integrity, dedication and excellence by working in partnership with our neighborhoods and community. Currently, 1,500 dedicated men and women comprise the second largest police force in the State of Ohio. CDP has successfully managed numerous comprehensive, grant-funded programs over the last 25 years, and currently manages over 30 grants worth more than \$15 million. As part of a consent decree between the Department of Justice and the city of Cleveland, the Cleveland Division of Police, in collaboration with a federal monitor and mental health partners, completed a review and revision of all police policies and procedures related to responding to persons with a possible mental health issue. The ADAMHS Board signed a Memorandum of Understanding to chair and coordinate the Mental Health Response Advisory Committee (MHRAC) that was established and consists of members of the CDP (including Capt. Purcell). The Committee includes members of 27 different agencies, including the ADAMHS Board, CDP, Cleveland Department of Public Safety, Case Western Reserve University, Common Pleas Court, Probation, United Way, Cleveland schools, hospitals, advocates, and many local mental health agencies. The MHRAC will be advised regarding the expansion of the Co-Responder Team and provide input.

Our evaluation partner, Case Western Reserve University Dr. Semi J. and Ruth W. Begun Center for Violence Prevention Research and Education has been in existence for over 20 years. The Begun Center is housed in the Mandel School of Applied Social Sciences at CWRU, a top ten Graduate School of Social Work. Their professional staff of 35 social scientists includes a range of disciplines including psychology, social work, sociology, public policy, and criminal justice. Research staff are nationally recognized scholars whose publications are cited in research on violence and victimization, exposure to violence, law enforcement strategies, human trafficking,

and organizational culture. Begun Center faculty and staff have extensive experience in working with Department of Justice (DOJ) funded projects.

The Co-Responder Team program will operate under an Advisory Committee consisting of members of Cleveland Police, ADAMHS Board, Case Western Reserve University, and the agencies that provide the crisis workers. We will expand this to include members of other local agencies that are identified as potential members during the planning phase.

*Inclusion of a Letter from the applicant Agency Executive demonstrating agency commitment to the project; and Letters of Support/Memoranda of Understanding.*

The required letters are attached.

#### **D. Plan for Collecting the Data Required for this Solicitation's Performance Measures**

At the end of each shift, police officers will turn in a statistics form that documents all calls that they responded to that involved persons who had a mental illness. The community organizations who are contracted with to hire the caseworkers will compile all data and provide this information to the ADAMHS board, who will analyze the results. Performance measure data will be compiled by Capt. Purcell and submitted to Cleveland's Grants Coordinator, Dawn Heartsong, for quarterly submission via the PMT reporting system.

We will also evaluate the following variables:

1. Increase in the number of times that a mental health professional is able to be on the scene with police officers, when necessary.
2. Reduction in the number of repeat calls by, or on behalf of, the same clients by monitoring their community care plan, coordination of communication with existing committee groups that monitor use of emergency services, etc.
3. Improve the rate and accuracy of data collection related to mental health calls.