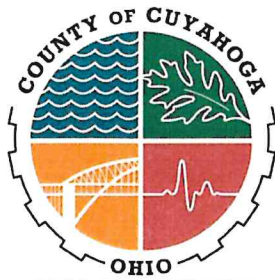


SEXUAL ASSAULT ADVOCATE



## Department of Public Safety and Justice Services

### Subgrant Application Title Page

<b>Subgrantee Name</b>	City of Cleveland, Division of Police				
<b>Program Area</b>	VA 2 - Enhance Efforts (Law Enforcement/Sexual Assault)				
<b>Title of Project</b> 35 Character Maximum	Cleveland Sexual Assault Advocate				
<b>Project Period</b>	01/01/2021 - 12/31/2021				
<b>Total Budget</b>	\$55,775				
<b>Main Contact</b>	Prefix Ms	First Name Dawn	MI	Last Name Heartsong	Suffix
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## Cleveland Division of Police – Cleveland Sexual Assault Advocate

### Narrative

#### **Problem Statement/Underserved Population:**

The city of Cleveland is requesting continuation funding under Program Area VA 2 – Enhancement Efforts to maintain a victim advocate assigned to the Cleveland Division of Police to assist the victims of sexual assault.

Nature and Scope of Problem: One out of seven women, or nearly 635,000 women in Ohio, has been a survivor of forcible rape/sexual assault sometime in her life (One in Seven. Rape in Ohio – A Report to the State. National Violence Against Women Prevention Research Center. Kenneth J. Ruggiero, Dean G. Kilpatrick. May 2003. <http://www.ppao.org/files/Resources/1in7study.pdf>).

In the ten year period of January 1, 2010 through December 31, 2019, the city of Cleveland has had 5,389 reported rapes. That is an average of 539 rapes per year. The number of rapes in 2019 marks the highest number since 2006. The number for each of the years is in chart 1 below:

**Chart 1: Rape Cases from 2010 – 2019:**

	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019
Rapes	507	471	533	539	507	559	542	550	585	596

Source: Cleveland Police Crime Analysis Unit, 2020

Because rape/sexual assault is the most unreported crime, the actual number of rapes is significantly higher than the statistics above. The Cleveland Rape Crisis Center (CRCC) received 6,924 calls, texts, and chats on its 24-hour crisis hotlines in 2019 (just slightly under the 6,955 received in 2018).

Following the Imperial Avenue tragedy in 2010, Cleveland Mayor Frank Jackson appointed a Special Commission on Missing Persons and Sex Crimes Investigations. The Cleveland Rape Crisis Center (CRCC) and Cleveland Department of Public Safety participated in this initiative. As a result of this Special Commission, CRCC established a formal satellite location directly within the Cleveland Division of Police Sex Crime's Unit in addition to Cuyahoga County Juvenile Court and Prosecutor's Office. A dedicated advocate was available to provide support to victims Monday through Friday, 20 hours a week directly at Sex Crimes. We knew that 20 hours per week was not enough time to reach all victims, so a search commenced to find the funding to hire an advocate who would be assigned to the Division of Police on a full-time basis. With the award of a FY14 VAWA grant we were able to accomplish this. Now, in addition to advocates who are available part-time, there is a full-time advocate assigned to the Police Sex Crimes Unit. The advocates receive police reports daily within the unit and reach out to the victims to provide support, crisis intervention, information, education and support throughout the criminal justice process. The advocates accompany survivors and co-survivors to the Division of Police, hospitals, and court systems within Cuyahoga County to provide direct services. They provide direct support when the victims meet with the detectives in the Sex Crime and Child Abuse unit during their statements.

The work of the advocate is vital to the victims of sexual assault and there is a great need to maintain the number of advocates assigned to the Cleveland Division of Police. Since the recommendations were released by Mayor Jackson's Special Commission on Missing Persons and Sex Crimes Investigations, the city had been seeking a way to add a full-time advocate in addition to the part-time one that was assigned to the Division of Police. However, until we were awarded FY14 VAWA funding, the resources to fund this position had not been identified.

Consequences: The short-term consequence of the failure to fund this project is that many victims of sexual assault will not be reached by a victim advocate. The long-term consequence is that many of these victims will not receive the support they need to move forward with the healing process or the justice system.

Target Population: In order to better address the needs of victims of sexual assault, the city of Cleveland will contract with the Cleveland Rape Crisis Center (CRCC) to continue to provide a full-time victim advocate to be assigned to the Cleveland Division of Police Sex Crimes Unit.

The project targets all victims of rape/sexual assault violence. Every police report of sexual assault is forwarded to the Sex Crimes Unit. The advocates will be provided with information from every report so contact can be made with every victim.

Existing Resources: As mentioned, since the recommendations were released by Mayor Jackson's Special Commission on Missing Persons and Sex Crimes Investigations, the city had been seeking a way to add a full-time advocate in addition to the part-time one that was assigned to the Division of Police. However, no other resources have been found to fund this position.

Underserved Population: Inner-city victims are underserved due to various factors such as underserved racial populations, educational background, economic situation, cultural or religious background, availability of transportation and housing other social concerns which are personal to each victim. Such personal circumstances often prevent the survivor from safely coming forward to utilize the legal and social services available. In Cleveland, an average of 53% of the victims of rape are African-American and 5% are Hispanic. Another underserved population is the hearing impaired community. The Deaf and Hard of Hearing face unique issues such as social isolation and lack of interpreters in the justice system. In order to assist

these underserved populations The Cleveland Police Sex Crimes Unit employs a diverse racial mix of staff, including those who speak Spanish. To assist the hearing impaired community, Cleveland Police has a contract for sign language interpreters and has sent two police supervisors to a national conference to learn about the special needs of these victims and how to aid them. In 2018 they received this same training to aid vision impaired victims.

**Project Description:**

Activities and Approach: The city of Cleveland will enter into a contract with the Cleveland Rape Crisis Center for the continuing services of one full-time advocate who is assigned to the Cleveland Police Sex Crimes Unit. The advocate will be available during a variety of days and hours including nights and weekends. The advocate will receive a copy of the unit's police reports and reach out to the victims to provide support, crisis intervention, information, education and support throughout the criminal justice system. They will accompany survivors and co-survivors to hospitals, and court systems to provide direct services. They will provide direct, in-person support when the victims meet with the detectives in the Sex Crimes Unit during their statements. This fits into the state's 2017 implementation plan goal 1: Multidisciplinary and program specific projects will meaningfully address and ensure coordinated community responses for victims of domestic violence, dating violence, sexual assault, and stalking.

Evidence-Based and Fidelity: Inclusion of victim advocates is supported by the findings in a recent study, "Rape Survivors' Experiences with the Legal and Medical Systems: Do Rape Victim Advocates Make a Difference" by Dr. Rebecca Campbell which concluded "rape victim advocate...had a positive impact on the experiences of rape survivors with the legal and medical systems." Survivors who had the assistance of an advocate were significantly more likely to

have police reports taken and were less likely to be treated negatively by police officers. These women also reported less distress after their contact with the legal system. Similarly, survivors who worked with an advocate during their emergency department care received more medical services, including emergency contraception and sexually transmitted disease prophylaxis, reported significantly fewer negative interpersonal interactions with medical system personnel, and reported less distress from their medical contact experiences.

Many emergency rooms now have on call trained volunteers called sexual assault advocates whose job is “to protect a victim’s health and well-being and make sure her rights are respected,” the study stated. The advocate stays with the victim in the emergency room and, if needed, through the legal process. At each step, the advocate explains what is going to happen and why, what information is confidential and what is not, and which questions the victim does not have to answer. If legal action is pursued, “the advocate may be able to intercede so the victim won’t have to repeat the same story 20 different times,” the study said. The advocate must remain neutral, however, and support the victim’s decision whether to file a police report.

**Sustainability/Accomplishments/Obstacles:**

Long Term Sustainability: We will continue to promote the program and increase public awareness, particularly among our stakeholders so we in the best possible position for additional fundraising to sustain the program through local funding to support the position. For now, these grant funds are necessary to maintain the program.

Accomplishments/Continuation Programs: We are on track to meet the goals established in our FY19 application. The number of African-American and Hispanic sexual assault victims who have received access to community resource information will reach more than 500 by the

end of 2020. We will have begun providing trauma informed trainings to police officers and CRCC advocates and will complete this by the end of 2020.

We do not have plans to expand the number of victim advocates assigned to the Cleveland Police Sex Crimes Unit. The number of advocates that are available is currently in balance with respect to the other rape-survivor service needs of the community.

As mentioned, we will continue to promote the program and increase public awareness, particularly among our stakeholders so we in the best possible position for additional fundraising to sustain the program through local funding to support the position. For now, these grant funds are necessary to maintain the program.

The advocate will receive continuing training on emerging trends regarding victim services, underserved populations and sexual assault directly from the CRCC. The detectives assigned to the Sex Crimes Unit will receive continuing training on emerging trends regarding victim services, underserved populations and sexual assault directly from annual in-service training and from the CRCC.

Obstacles: The only obstacle has been COVID-19 related. The advocate needed to work from home for a time, but did continue to contact victims.

**Project Objectives**

<b><u>Objective</u></b>	<b><u>Performance Indicator</u></b>	<b><u>Baseline Number</u></b>
Increase by 5% the number of African-American and Hispanic sexual assault victims who have access to community resource information during the grant period.	The number of African-American and Hispanic sexual assault victims contacted by a victim advocate and provided with assistance in accessing community resource information	The baseline number is 550 based on the first six months of 2020. Approximately 600 African-American and Hispanic sexual assault victims will be provided with access to community resource info by the end of 2020
Provide 4 trauma informed trainings to police officers and	The number of trauma informed trainings provided to	The baseline number is 4 based on 2019 and the first six



advocates from Cleveland Police and the Cleveland Rape Crisis Center during the grant period	police officers and advocates from Cleveland Police and the Cleveland Rape Crisis Center.	months of 2020.
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These objectives will help to achieve Goal 1 (Multidisciplinary, coordinated community response)/Objective 2 (coordination) and Goal 3 (address services)/Objective 2 (coordination) of the 2017 Implementation Plan.

Performance Data Collection: The victim advocate will maintain records on the number of African-American and Hispanic victims who are contacted by them and provided with assistance in accessing community resource information. The Division of Police and CRCC will maintain all records regarding the training offered to police officers and advocates. Data will be provided to the Cleveland grants coordinator on a monthly basis for grant reporting requirements. Both the Cleveland Division of Police and Cleveland Rape Crisis Center are well versed in the laws regarding confidentiality, and have rules and procedures in place to ensure the anonymity and confidentiality of victims.

**Timeline and Activities**

Goal	Objective	Activity	Expected Completion Date	Responsible Party
Improve the Cleveland Division of Police’s ability to assist the victims of sexual assault	Increase by 5% the number of African-American and Hispanic sexual assault victims who have	Quickly replace any vacancies of victim advocates	Within one month of vacancy	CRCC
		Continuing training of advocates in assisting underserved victims of sexual assault	February, 2021	CRCC

Goal	Objective	Activity	Expected Completion Date	Responsible Party
	access to community resource information during the grant period.	Victim contact information provided to victim advocates	Weekly	Sex Crimes Unit supervisor
		Advocate contacts sexual assault victims and offers support and information	Daily	CRCC advocates
		Continuing training of advocates in assisting underserved victims of sexual assault	August, 2021	CRCC
		Statistics provided to project director on the number of African-American and Hispanic victims who receive information on community resources	Quarterly	CRCC, Sex Crimes Unit
	Provide 4 trauma informed trainings to police officers and advocates from Cleveland Police and the Cleveland Rape Crisis Center during the grant period	Determine best trauma informed training to offer	January, 2021	CRCC, Sex Crimes Unit
		Develop curriculum for training	February, 2021	CRCC, Sex Crimes Unit, Police Academy
		Offer training to sex crimes unit officers and victim advocates	March, 2021	CRCC, Sex Crimes Unit, Police Academy
		Offer training to other officers and advocates	Quarterly	CRCC, Sex Crimes Unit, Police Academy
		Statistics provided to project director on the number of trainings provided	Quarterly	CRCC, Sex Crimes Unit

**Organization and Staff Capacity:**

The Project Director for this grant will be the Public Safety Grants Coordinator who has over 20 years of experience successfully managing 30-40 comprehensive grant-funded programs

annually. The Sexual Assault Advocate Project is a collaboration of the Cleveland Division of Police and Cleveland Rape Crisis Center.

Cleveland Rape Crisis Center supports survivors of sexual violence, promotes healing and prevention and creates social change. Cleveland Rape Crisis Center (CRCC) was founded in 1974 in response to Cleveland's long-standing need for services to assist survivors of sexual assault. The largest rape crisis center in Ohio and among the leading centers in the nation, CRCC reached nearly 60,000 people in 2019 through victim advocacy, a 24-hour hotline, text/chat support, recovery therapy, outreach, and education. CRCC employs the current advocate assigned to the Cleveland Police Sex Crimes Unit.

The mission of the Cleveland Division of Police is “to enhance the quality of life, strengthen neighborhoods, and deliver superior services with professionalism, respect, integrity, dedication, and excellence working in partnership with neighborhoods and communities.” The CPD is the lead law enforcement agency in Northern Ohio’s largest city.

Development Surrounding Cultural Competency: The diversity of Cleveland and the underserved victims is reflected in the detectives, and advocates who are part of the project. All members of the Division of Police and Cleveland Rape Crisis Center are provided with continuing training surrounding cultural, racial, legal, and socioeconomic issues from their respective organizations.

**Collaboration Board:**

The Collaboration Board will include representatives from the Cleveland Division of Police, Cleveland Rape Crisis Center, and the Cleveland Prosecutor’s Office. The Cuyahoga

County Prosecutor's Office has been invited and sends someone when they are available.

Meetings will be held quarterly and meeting notifications will be distributed via e-mail.

The Collaboration Board will review program data and discuss successes and any problems. They will work together to determine changes that could improve the project and provide advice on how to implement these changes.

**Office of Criminal Justice Services  
Detailed Budget Application**

Subgrant Number:

**PART A - BUDGET REQUEST BY RESOURCE**

	Amount	Percentage %
OCJS Funds Requested:	41,831.25	75.00%
Cash Match	13,943.75	25.00%
In-Kind Match	0.00	0.00%
Total Project Budget:	55,775.00	100.00%

Identify the Source of Match:

**PART B - BUDGET REQUEST BY COST CATEGORY**

Please note that both the OCJS & matching costs are to be included in following sections.

**Section 1 - Personnel Costs**

*Salaries and Personnel*

Name/ Vacant	Title	No. Hrs.	Hrly Rate	Total
				\$0.00
				\$0.00
				\$0.00
				\$0.00
				\$0.00
				\$0.00
				\$0.00
<b>Salary Subtotal:</b>				\$0.00

*Employer's Share of Fringe Benefits:*

Fringe Benefits	Rate (%)	Total Yearly Wages	Total Cost
PERS (government agencies)		\$0.00	\$0.00
FICA (private agencies)		\$0.00	\$0.00
Retirement (private agencies)		\$0.00	\$0.00
Worker's Compensation		\$0.00	\$0.00
Unemployment Comp. (Max 2.00% on first \$9,000*)		\$0.00	\$0.00
Medicare		\$0.00	\$0.00
Health Insurance			
Fill in the formula: \$ _____ (Monthly Rate) x _____ (# Months) x _____ (FTE)			0.00
<b>Fringe Subtotal:</b>			\$0.00

\* Note this is the first \$9,000 of the Salary Subtotal.

**Section 1 - Personnel Total:**

Narrative Required: Provide justification for each position; list job duties.

**Section 2 - Consultants/Contracts**

Name	Hourly Fee	Hours	Total
Cleveland Rape Crisis Center - Victim Advocate	23.45	2300	\$53,935.00
Cleveland Rape Crisis Center - Phone (\$95 per month)	95	12	\$1,140.00
Cleveland Rape Crisis Center - Office Supplies	700	1	\$700.00
			\$0.00

**Section 2 - Consultants/Contracts Total:** \$55,775.00

Narrative Required: Provide justification, method of procurement and basis of selection.

The city of Cleveland will enter into a contract with the Cleveland Rape Crisis Center (CRCC). CRCC will provide a full-time victim advocate who will be assigned to the Cleveland Division of Police to work with victims of sexual assault. In addition to victim advocates, CRCC will use funding for cell phones and office supplies.

**Section 3 - Travel**

A. Auto	No. Miles	Per Mile	Total
	0	0	\$0.00
	0	0	\$0.00

B. Commercial	Destination	Fare	Total
		0	\$0.00
		0	\$0.00

C. Per Diem: (Meal & Lodging Only)	No. of days	Rate	Total
	0	0	\$0.00
	0	0	\$0.00

D. Other (Specify):	No. Items	Rate	Total
	0	0	\$0.00
	0	0	\$0.00

**Section 3 - Travel Total** \$0.00

Narrative Required: Provide justification for travel. Costs must relate to the project staff & objectives.

**Section 4- Equipment**

Item(s) Being Purchased	Quantity	Unit Price	Total
	0	0	\$0.00
	0	0	\$0.00
	0	0	\$0.00
	0	0	\$0.00
	0	0	\$0.00
	0	0	\$0.00
	0	0	\$0.00
	0	0	\$0.00
	0	0	\$0.00
	0	0	\$0.00

**Section 4 - Equipment Total** \$0.00

Narrative Required: Provide justification for the equipment requested.

**Section 5 - Supplies**

List of Items to be Purchased	Quantity	Unit Price	Total
	0	0	\$0.00
	0	0	\$0.00
	0	0	\$0.00
	0	0	\$0.00
	0	0	\$0.00
	0	0	\$0.00
	0	0	\$0.00
	0	0	\$0.00

**Section 5- Supplies Total** \$0.00

Narrative Required: Provide justification for the supplies; provide allocation method.

**Section 6 - Other Costs**

Other Charges	Cost	Terms	Total
Rent-Facilities	0	0	\$0.00
Cost of Ownership	0	0	\$0.00
Telephone	0	0	\$0.00
Utilities	0	0	\$0.00
Bookkeeping/Audit	0	0	\$0.00
Maintenance	0	0	\$0.00
Clerical	0	0	\$0.00
Auto Lease/ST Rental	0	0	\$0.00
Equipment Lease/ST Rental	0	0	\$0.00
Photocopying	0	0	\$0.00
Printing	0	0	\$0.00
Other (Specify)	0	0	\$0.00
Other (Specify)	0	0	\$0.00
Other (Specify)	0	0	\$0.00

**Section 6 - Other Costs Total**

Narrative Required: Provide justification for other costs; provide allocation methods where appropriate.

**Section 7 - Confidential Funds (Applies to Drug Task Force Projects Only)**

Implementing Agency Confidential Funds	Total
0	\$0.00

**Section 7- Confidential Fund Total**

Narrative Required: Provide justification for Confidential Funds.

**Section 8 - Indirect Costs**

Amount of Direct Costs Less Equipment	Percent 0 to 10%	Total
0	0.00%	\$0.00

**Section 8 - Indirect Cost Total**

Narrative Required: Provide justification for Indirect Cost; attach a copy of your federally approved plan.



**PART C- BUDGET REQUEST BY RESOURCE & COST CATEGORY**

	1. Matching Funds		2. OCJS Funds	3. Total
	Cash	Inkind		
1. Personnel				\$0.00
2. Consultant/Contracts	\$13,943.75		\$41,831.25	\$55,775.00
3. Travel				\$0.00
4. Equipment				\$0.00
5. Supplies				\$0.00
6. Other Costs				\$0.00
7. Confidential Funds				\$0.00
8. Indirect Cost				\$0.00
9. Total Project Budget	\$13,943.75		\$41,831.25	\$55,775.00

Narrative: Federal, State and Local Funding Sources-please provide information on funding that is received by your Agency that is relevant to this project applied for. Include the source, amount received, and year funds were awarded.

The city of Cleveland received a FY17 VAWA grant for \$36,051.60

Do you have other funding resources not identified above?

Yes	No
X	

Prepared by: Name and Title  
 Dawn Heartsong, Grants Coordinator

Date:  
 9/6/2018



Revised 09/2003

LAW ENFORCEMENT



**Department of Public Safety and Justice Services**  
**Subgrant Application Title Page**

<b>Subgrantee Name</b>	City of Cleveland, Division of Police				
<b>Program Area</b>	VA 2 - Enhance Efforts (Law Enforcement)				
<b>Title of Project</b> 35 Character Maximum	Cleveland Domestic Violence Project				
<b>Project Period</b>	01/01/2021 - 12/31/2021				
<b>Total Budget</b>	\$126,351.55				
<b>Main Contact</b>	Prefix Ms	First Name Dawn	MI	Last Name Heartsong	Suffix
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<b>Organizational Leader</b>	Prefix Mr	First Name Calvin	MI D	Last Name Williams	Suffix
	Title Chief		Agency Cleveland Division of Police		
	Address 1300 Ontario Street		City Cleveland	Zip 44113	
	Phone 216-623-5005		Fax 216-623-5853		

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<b>Budget Prepared By:</b>	Name: Dawn Heartsong	Email: 216-623-5126
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<b>Quarterly Fiscal reporting will be done by:</b>	Name: Amy Hewett	Phone: 216-664-3735
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<b>Quarterly Program reporting will be done by:</b>	Name: Dawn Heartsong	Phone: 216-623-5126
<b>Email:</b>	DHeartsong@city.cleveland.oh.us	

## **Cleveland Division of Police – Cleveland Domestic Violence Project - Narrative**

### **Problem Statement/Underserved Population:**

The City of Cleveland is applying for funding, under Program Area VA 2: Enhancement Efforts, to continue and expand the successful Cleveland Domestic Violence Project, a vital partnership between prosecutors from the Cleveland Law Department, detectives from the Cleveland Division of Police and victim advocates from the Cuyahoga County Witness/Victim Service Center. The collaboration between these different departments has been an essential key to efforts to reduce incidents of domestic violence in our community.

Nature and Scope of Problem: Cleveland is a diverse city with a population of approximately 383,793 people. Of that population a staggering 34% live in poverty. (July 2019 Census estimates). Cleveland also has the unfortunate distinction of being ranked amongst the most violent cities in the United States, according to the 2019 and prior years Universal Crime Reports statistics. According to Cleveland Police Radio, approximately 40% of all calls to 911 for assistance in the City of Cleveland are domestic violence complaints or other related crimes. That is an average of 17,500 calls per year, with an average of 48 calls a day. As such, domestic violence has a significant impact on the lives of citizens in the City of Cleveland. The effects of domestic violence impact all ethnic, racial and socio-economic groups. As a result, there is a continuing need for funding of the Cleveland Domestic Violence Project.

Consequences: The Cleveland DV Project impact on the community has been significant. Any loss of funding to this project would have adverse consequences. The community would lose a virtual one-stop-shop of advocates, detectives and prosecutors handling their police reports and court cases. The community would lose the focused attention on domestic violence that is a direct result of Cleveland DV Project. At a time when the City has experienced several high profile domestic violence deaths, this focus matters.

The second consequence of a loss of funding to the DV Project would be that the City of Cleveland would be forced to re-assign all or some of the detectives who are currently assigned to the project. It would also require laying off some or all of the prosecutors and law clerks who solely handle domestic violence cases for the Project. The short term consequence would be a dramatic reduction in the number of victims who could be served. The long term consequence could result in the end of the project as we know it and the end of plans to expand the program throughout the entire city. This would mean victims of domestic violence in the City of Cleveland would be forced to traverse the criminal justice system alone without the assistance of any dedicated or specially trained staff to assist them in their most vulnerable time. As a result, this would result in fewer victims following through with prosecution, fewer successful convictions of DV perpetrators, but most importantly an increase in domestic violence incidents and more repeated incidents of abuse.

Target Population: The Cleveland DV Project was created to address the significant amount of incidents that occur in our community and to better serve victims who are affected by such incidents. The Cleveland DV Project serves female victims ages 18 and older who are victims of intimate partner violence. The project focuses on female victims at the hands of their spouse or former spouse, a person they have a child(ren) with or a person they have cohabitated with in the last five years. This project also services individuals in LGBTQ relationships.

Unfortunately, the history has been that victims of domestic abuse have often been left to find their own way through a system that at times can be confusing and overwhelming. Through a collaborative approach, the Cleveland DV Project has brought together law enforcement, prosecution and advocacy to address the domestic violence incident and the needs of victims. . In this community, for a victim to be able to speak to a detective and an advocate in the same

office not long after an incident means that victims are not being jostled from one location to another. It also means that victims don't have to go to the Prosecutor's Office for charges. Dedicated Prosecutors review all police reports assigned to the Domestic Violence Unit and determine charges if any. They also handled the reports that are charged in court. This project aspires to address the ever changing needs of women affected by this issue.

Existing Resources: The city of Cleveland currently pays for more than 75% of the cost of operating the entire DV Project. This includes paying for 85% of the salaries and 100% of the benefits of the police officers assigned to the project, paying for police vehicles the detectives use, paying for 50% of the salaries and 100% of the benefits of the prosecutors assigned to the project. The city does not have the additional resources to fund more of this program and needs the continuing grant to aid in keeping our focus on expanding the project.

Underserved Population: The needs of the residents of the City of Cleveland are staggering. Add in the effects of domestic abuse and the need for a project like the Cleveland Domestic Violence Project is evident. The issue of domestic violence in the City of Cleveland is impacted by poverty, race and ethnicity along with an under-educated and employed population. Whether we are talking about the African American or Hispanic community, there is work and education to do to address and reduce the incidents of domestic abuse that are tied to some of issues previously mentioned. The future of this project means education outreach in these communities that address specific ethnic and cultural issues that keep individuals from reporting crimes, following through with prosecution or just simply understanding that domestic abuse isn't okay. It also means that this project will continue to reevaluate and respond to the changing needs of our victims in this community. Recent years has seen the project servicing victims who live in our community originally from Nepal and a couple of African nations. Many of these

victims had limited to no English proficiency. The Project will continue to improve our skills in working with all victims, but particularly those where English is not their first language and culturally domestic abuse is not reported or discussed. The Domestic Violence Homicide Prevention Demonstration Initiative, which was led by the Cuyahoga County Witness/Victim Service Center, with strong ties to DVCAC, Cleveland Division of Police, and Cleveland Prosecutor's Office, assisted the Cleveland Prosecutor's Office in a review of its language access policies. They developed a policy that includes additional staff training and securing interpreters for victims with limited or no English proficiency. The result is a more robust, coordinated response and formalized protocol when working with these victims.

**Project Description:**

Activities and Approach: DV Project members work together to aggressively investigate and prosecute crimes of domestic violence while staying victim-focused to meet the legal and social needs of the victims. The detectives assigned to the project receive reports of domestic violence and conduct additional investigations into these incidents. The detectives, who are specially trained on issues of domestic violence, make contact with the victim to interview her and gather evidence. Such a process is not typical for a misdemeanor case. The information gathered by the detective is then presented to a domestic violence prosecutor who reviews the information to determine whether charges should be issued. These prosecutors are responsible for charging both felony and misdemeanor and only handle misdemeanor cases from the project in court. Victims also meet with a victim advocate. The advocate assists the victim with creating a safety plan, obtaining a civil protection order, and escorts them to court hearings.

Partners in the DV Project will also focus on collaboration and cross-discipline partnerships through engagement at the Family Justice Center (FJC). Through the FJC, we

work together and tackle training topics jointly, thereby bridging gaps in skills and knowledge so that victims are supported with the same philosophy throughout the justice system. In order to continue to achieve the goals of the project, there is a need to continue to provide specialized training for the domestic violence prosecutors, detectives and advocates assigned to the project to ensure that all parties working in the Domestic Violence Project are able to effectively investigate and vigorously prosecute of these cases in the constantly changing legal landscape.

Evidence-Based and Fidelity: The Cleveland Domestic Violence Project continues to utilize evidence based prosecution and best practices in approaching matters of domestic abuse. The Center for Problem-Oriented Policing states “Comprehensive and collaborative approaches to reducing domestic violence are more likely to succeed than piecemeal approaches” (Domestic Violence – POP Guide No. 45 (2006)). The Cleveland DV Project was studied locally by Cleveland State University and found to be effective (Regoeczi, 2011). CrimeSolutions.gov listed Charlotte-Mecklenburg Domestic Violence Unit as a “promising practice combining investigation and victim assistance.” There is more work to do and education to provide to continue to effectively serve victims of domestic violence in the most respectful and efficient way. We expect to continue to partner and collaborate with the FJC which is recognized as a best practice under the U.S. Dept. of Justice, office on Violence Against Women.

**Sustainability/Accomplishments/Obstacles:**

Sustainability: The Cleveland Domestic Violence Project has become an important tool for fighting domestic violence in the community and serving victims of such incidents. Part of the project’s continuation will come from renewed efforts to educate the public and strengthen relationships with stakeholders so we can attract additional resources to sustain this vital program. For now, these grant funds are necessary to maintain the program.



Accomplishments/Obstacles: The Cleveland DV Project has had numerous successes, as well as setbacks, since its inception in 1997. The project began as a pilot in the Second district of Cleveland with three police detectives, one prosecutor and two victim advocates. In 2001, the project expanded to include the Fourth district and a few years later the Third District was covered by the project.

The City of Cleveland is dedicated to best practices in DV and assisted the County in completing a study of a DV High Risk Team (HRT) model in districts 1 & 5 starting in 2016. This model uses a modified danger assessment tool, the Danger Assessment for Law Enforcement (DA-LE), that helps to identify victims at greatest risk of homicide and severe assault. Those victim reports were forwarded to two HRT officers in the Police DV Unit for immediate assistance from the detectives, advocates, and prosecutors. It uses a collaborative multi-disciplinary team to support the safety of the victim and accountability of the offender. We have been working with the Cuyahoga County Witness/Victim Service Center and other program partners to determine how best to combine elements of the DV Project and the High Risk Team model. This has set the stage for what is finally becoming a unified response to domestic violence throughout the city of Cleveland. As of 2020 all Cleveland police officers in every district have been trained in using the DA-LE. And now, DA-LE is used on every DV call for service, and all resulting high risk victim reports will be forwarded to HRT detectives in the police DV Unit. Additionally, more detectives, an additional advocate and an additional prosecutor will be added to the DV Project so that DV reports from every district will finally be handled by this team and all DV victims will receive equal services. We had hopes to accomplish this part in 2020, but COVID-19 resulted in delays. We intend to add one district by December of 2020, and the final district by March of 2021.

The Cleveland Division of Police is on target to complete the goals set in the FY 2019 VAWA proposal, although it is taking longer than anticipated due to COVID-19. We anticipate all DV Unit detectives will complete new training by the end of 2020 to ensure a coordinated community response to the victims of domestic violence. In relation to our second goal, we anticipate completing this by March of 2021.

The city of Cleveland intends to sustain the program by continuing to fund their portion of the current levels of staffing and by continuing to work with partnering agencies to expand the Cleveland DV Project and the Cuyahoga County Family Justice Center. There is a tremendous amount of support for the program in the Division of Police, Prosecutor's Office and City Hall. We will continue to seek additional sources of funding to aid in expanding the program.

Prosecutors and police officers are trained in emerging trends in victim services, underserved populations, domestic violence and sexual assault through the following methods: Prosecutors receive regular in-house training in new trends and the best methods for prosecuting DV and sexual assault cases; Police officers receive annual in-service training in the Police Academy that includes information on the needs of various underserved populations and best practices in responding to the victims of domestic violence and sexual assault; Project prosecutors and detectives attend annual conferences that supply information regarding victims and trauma, emerging trends and research and working with underserved populations. The Family Justice Center's Training Institute will provide relevant training to those working on the DV Project. One example of the training is on transgender legal issues, as the transgender community experiences DV in a different way, and have difficulty completing legal documents because their physical/social gender may not match their legal/biological gender.

In 2019, the DV Unit at the Division of Police investigated and referred 2,619 DV reports to a prosecutor. The DV Project prosecutors issued 1,380 domestic violence or related crimes charges for prosecution. There were 963 reports declined for prosecution due to insufficient evidence or the unavailability of the victim, and 276 charges were transferred to a higher court that is outside the grant-funded jurisdiction.

**Project Objectives**

<b><u>Objective</u></b>	<b><u>Performance Indicator</u></b>	<b><u>Baseline Number</u></b>
To ensure all dedicated domestic violence detectives receive domestic violence training to ensure a coordinated community response to victims/survivors of DV during the grant period	The number of detectives who receive training in 2021.	The baseline will be 10 because 10 detectives will receive training in 2021.
To increase by 1 the number of police districts utilizing the DV Project during the grant period.	The number of police districts where DV victims are served by the DV Project.	The baseline will be 4 since 4 districts will be operating the DV project by the end of 2020.

Both of these objectives align with the state’s 2017 implementation plan goal number one: “Multidisciplinary and program specific projects will meaningfully address and ensure coordinated community responses for victims of domestic violence, dating violence, sexual assault, and stalking.”

**Performance Data Collection:** The Division of Police and Law Department will maintain all records regarding the training offered to police officers and prosecutors. The Division of Police will collect and maintain data regarding the number of districts where the DV Project is operating. Data will be provided to the Cleveland grants coordinator on a monthly basis for grant reporting requirements. Data will also be disseminated and analyzed at collaboration board meetings to determine the effectiveness of both goals. Both the Cleveland Division of Police and

the Law Department are well versed in the laws regarding confidentiality, and have rules and procedures in place to ensure the anonymity and confidentiality of victims.

**Timeline and Activities**

Goal	Objective	Activity	Expected Completion Date	Responsible Party
Continue and expand the Cleveland Division of Police's role in the Cleveland Domestic Violence Project	To ensure all dedicated domestic violence detectives receive domestic violence training to ensure a coordinated community response to victims/survivors of DV during the grant period.	Complete curriculum for training	April 1, 2021	Police, WV/SC, FJC
		Offer training program to program detectives	June 30, 2021	FJC
		Offer training program to program detectives	Sept 30, 2021	FJC
		Offer training program to program detectives	Dec 31, 2021	FJC
	To increase by 1 the number of police districts utilizing the DV Project during the grant period.	All officers in district 1 will be trained on forwarding reports to the DV Unit	December 1, 2020	Police, WV/SC,
		All officers in district 1 will forward reports to the DV Unit	December 31, 2020	Police, WV/SC, Prosecutor
		Train officers in districts 5 on how to forward DV reports to the police DV Unit	March 1, 2021	Police
		Re-assign additional detectives to the police DV unit	March 1, 2021	Police
		Assign additional advocate to project	March 1, 2021	WV/SC
		Assign additional prosecutor to project	March 1, 2021	Prosecutor
		Begin accepting DV reports from the 5 <sup>th</sup> district	March 31, 2021	Police, WV/SC, Prosecutor

**Organization, Staff Capacity and Cultural Competency:**

The Project Director for this grant will be the Public Safety Grants Coordinator who has over 20 years of experience successfully managing 30-40 comprehensive grant-funded programs annually. The DV Project is a collaboration of three entities: The Cleveland Prosecutor's Office, the Cleveland Domestic Violence Unit and Cuyahoga County Witness-Victim Services. The Cleveland Prosecutor's Office is a part of the Law Department and has four (4) allotted Prosecutors to handle these special cases. The DV Detectives currently have an average of 12 detectives and sergeants assigned to this project. The Cuyahoga County Witness-Victim Services is part of the Cuyahoga County Public Safety & Justice Affairs Department and has 9 FTE advocates assigned to this project. There is an ongoing attempt to increase personnel in all areas.

Development Surrounding Cultural Competency: The diversity of Cleveland and the underserved victims is reflected in the prosecutors, detectives, and advocates which are part of the Domestic Violence Project. All members of the DV Project are provided with continuing training surrounding cultural, racial, legal, and socioeconomic issues through both VAWA funds and from their respective organizations. The revised protocols on assisting victims with limited English proficiency will also expand our delivery of services.

**Collaboration Board:**

The Collaboration Board for the Domestic Violence Project will include representatives from the Cleveland Division of Police, Cleveland Law Department, Cleveland Dept. of Public Safety, Cuyahoga County Witness-Victims Service Center, and Cleveland Domestic Violence & Child Advocacy Center. Meetings will be held quarterly and meeting notifications will be distributed via e-mail. The Collaboration Board will review program data and discuss successes and any problems. They will work together to determine changes that could improve the project and provide advice on how to implement these changes.

**Office of Criminal Justice Services  
Detailed Budget Application**

Subgrant Number:

**PART A - BUDGET REQUEST BY RESOURCE**

	Amount	Percentage %
OCJS Funds Requested:	\$94,763.66	75.00%
Cash Match	\$31,587.89	25.00%
In-Kind Match	\$0.00	0.00%
<b>Total Project Budget:</b>	<b>\$126,351.55</b>	<b>100.00%</b>

Identify the Source of Match:

**PART B - BUDGET REQUEST BY COST CATEGORY**

Please note that both the OCJS & matching costs are to be included in following sections.

**Section 1 - Personnel Costs**

*Salaries and Personnel*

Name/ Vacant	Title	No. Hrs.	Hrly Rate	Total
William Cunningham	Detective	2080	30.6343	63,719.34
John Freehoffer	Detective	1860	30.6343	56,979.80
			0.00	0.00
			0.00	0.00
			0.00	0.00
			0.00	0.00
<b>Salary Subtotal:</b>				<b>\$120,699.14</b>

*Employer's Share of Fringe Benefits:*

Fringe Benefits	Rate (%)	Total Yearly Wages	Total Cost
PERS (government agencies)			0
FICA (private agencies)			0
Retirement (private agencies)			0
Worker's Compensation			0
Unemployment Comp. (max 2.00% on first \$9,000)			0
Medicate			0
Health Insurance			
Fill in the formula: \$ _____ (Monthly Rate) x _____ (# Months) x _____ (FTE)			0
<b>Fringe Subtotal:</b>			<b>0</b>

*Section 1 - Personnel Total:*

Narrative Required: Provide justification for each position; list job duties.

Detectives investigate reports of Domestic Violence and Stalking and present them to the Prosecutor. We are requesting the cost of the base salaries of just two of the 13 detectives and sergeants who are assigned to the police Domestic Violence Unit on a full-time basis. The additional detectives who will be added to the unit in 2020 will also be funded by the city. Fringe benefits are paid for by the city.

**Section 2 - Consultants/Contracts**

Name	Hourly Fee	Hours	Total
			0
			0
			0
			0

**Section 2 - Consultants/Contracts Total:** 0

Narrative Required: Provide justification, method of procurement and basis of selection.

**Section 3 - Travel**

A. Auto	No. Miles	Per Mile	Total
	0	0	0
	0	0	0

B. Commercial	Destination	Fare	Total
Airfare for 2 people	DV National Conference	600	\$1,200.00

C. Per Diem: (Meal & Lodging Only)	No. of days	Rate	Total
Meals 2 people x 6 days x 1 conference	12	50	\$600.00
Lodging 2 people x 5 days x 1 conference	10	190	\$1,900.00

D. Other (Specify):	No. Items	Rate	Total
Registration	2	300	\$600.00
			0

**Section 3 - Travel Total** \$4,300.00

Narrative Required: Provide justification for travel. Costs must relate to the project staff & objectives.

We will send both grant-funded DV unit detectives to the Annual National Multi-Disciplinary Conference on Domestic Violence. The conference is coordinated by the National District Attorney's Association and focuses on DV programs that include partnerships with law enforcement, prosecution and victim services like Cleveland's program. We believe it is important for them to be exposed to new trends in serving the victims of domestic violence and to share knowledge and experiences with their peers working on similar programs.

**Section 4- Equipment**

Item(s) Being Purchased	Quantity	Unit Price	Total
	0	0	0
	0	0	0
	0	0	0

**Section 4 - Equipment Total** 0

Narrative Required: Provide justification for the equipment requested.

**Section 5 - Supplies**

List of Items to be Purchased	Quantity	Unit Price	Total
RTA Bus Tickets	400	2.25	\$900.00
Office Supplies	Various	Various	\$452.41
	0	0.00	0
	0	0.00	0
	0	0	0

**Section 5- Supplies Total** \$1,352.41

Narrative Required: Provide justification for the supplies; provide allocation method.

It is essential that we have bus tickets available to give to victims. Many of them do not have transportation and have a very limited income. This helps to ensure they will be able to meet with victim advocates, detectives and prosecutors. General office supplies such as ink cartridges, paper, batteries, etc.. are needed in the unit.



**Section 6 - Other Costs**

Other Charges	Cost	Terms	Total
Rent-Facilities	0	0	0
Cost of Ownership	0	0	0
Telephone	0	0	0
Utilities	0	0	0
Bookkeeping/Audit	0	0	0
Maintenance	0	0	0
Clerical	0	0	0
Auto Lease/ST Rental	0	0	0
Equipment Lease/ST Rental	0	0	0
Photocopying	0	0	0
Printing	0	0	0
Other (Specify)	0	0	0
Other (Specify)	0	0	0
Other (Specify)	0	0	0

**Section 6 - Other Costs Total**

Narrative Required: Provide justification for other costs; provide allocation methods where appropriate.

**Section 7 - Confidential Funds (Applies to Drug Task Force Projects Only)**

Implementing Agency Confidential Funds	Total
0	0

**Section 7- Confidential Fund Total**

Narrative Required: Provide justification for Confidential Funds.

**Section 8 - Indirect Costs**

Amount of Direct Costs Less Equipment	Percent 0 to 10%	Total
0	0.00%	0

**Section 8 - Indirect Cost Total**

Narrative Required: Provide justification for Indirect Cost; attach a copy of your federally approved plan.

**PART C- BUDGET REQUEST BY RESOURCE & COST CATEGORY**

	1. Matching Funds		2. OCJS Funds	3. Total
	Cash	Inkind		
1. Personnel	\$ 30,174.79		\$ 90,524.36	\$ 120,699.14
2. Consultant/Contracts				
3. Travel	\$ 1,075.00		\$ 3,225.00	\$ 4,300.00
4. Equipment	\$ -		\$ -	\$ -
5. Supplies	\$ 338.10		\$ 1,014.31	\$ 1,352.41
6. Other Costs				
7. Confidential Funds				
8. Indirect Cost				
9. Total Project Budget	\$ 31,587.89		\$ 94,763.66	\$ 126,351.55

Narrative: Federal, State and Local Funding Sources-please provide information on funding that is received by your Agency that is relevant to this project applied for. Include the source, amount received, and year funds were awarded.

We currently have a FY2019 STOP VAWA grant for \$95,221.86

Do you have other funding resources not identified above?

Yes	No
X	

**Prepared by: Name and Title**

**Date:**

**Contact Information: email**

**Telephone**



Revised 09/2003

## PROSECUTION



## Department of Public Safety and Justice Services

### Subgrant Application Title Page

<b>Subgrantee Name</b>					
<b>Program Area</b>					
<b>Title of Project</b> 35 Character Maximum					
<b>Project Period</b>					
<b>Total Budget</b>					
<b>Main Contact</b>	Prefix	First Name	MI	Last Name	Suffix
	Title			Agency	
	Address			City	Zip
	Phone			Fax	
<b>Organizational Leader</b>	Prefix	First Name	MI	Last Name	Suffix
	Title			Agency	
	Address			City	Zip
	Phone			Fax	

<b>Application Prepared By:</b>	Name:	Phone:
<b>Email:</b>		
<b>Budget Prepared By:</b>	Name:	Email:
<b>Email:</b>		
<b>Quarterly Fiscal reporting will be done by:</b>	Name:	Phone:
<b>Email:</b>		
<b>Quarterly Program reporting will be done by:</b>	Name:	Phone:
<b>Email:</b>		

## **Cleveland Law Department – Cleveland Domestic Violence Project - Narrative**

### **Problem Statement/Underserved Population:**

The City of Cleveland is applying for funding, under Program Area VA 2: Enhancement Efforts, to continue and expand the successful Cleveland Domestic Violence Project, a vital partnership between prosecutors from the Cleveland Law Department, detectives from the Cleveland Division of Police and victim advocates from the Cuyahoga County Witness/Victim Service Center. The collaboration between these different departments has been an essential key to efforts to reduce incidents of domestic violence in our community.

Nature and Scope of Problem: Cleveland is a diverse city with a population of approximately 383,793 people. Of that population a staggering 34% live in poverty. (July 2019 Census estimates). Cleveland also has the unfortunate distinction of being ranked amongst the most violent cities in the United States, according to the 2019 and prior years Universal Crime Reports statistics. According to Cleveland Police Radio, approximately 40% of all calls to 911 for assistance in the City of Cleveland are domestic violence complaints or other related crimes. That is an average of 17,500 calls per year, with an average of 48 calls a day. As such, domestic violence has a significant impact on the lives of citizens in the City of Cleveland. The effects of domestic violence impact all ethnic, racial and socio-economic groups. As a result, there is a continuing need for funding of the Cleveland Domestic Violence Project.

Consequences: The Cleveland DV Project impact on the community has been significant. Any loss of funding to this project would have adverse consequences. The community would lose a virtual one-stop-shop of advocates, detectives and prosecutors handling their police reports and court cases. The community would lose the focused attention on domestic violence that is a direct result of Cleveland DV Project. At a time when the City has experienced several high profile domestic violence deaths, this focus matters.

The second consequence of a loss of funding to the DV Project would be that the City of Cleveland would be forced to re-assign all or some of the detectives who are currently assigned to the project. It would also require laying off some or all of the prosecutors and law clerks who solely handle domestic violence cases for the Project. The short term consequence would be a dramatic reduction in the number of victims who could be served. The long term consequence could result in the end of the project as we know it and the end of plans to expand the program throughout the entire city. This would mean victims of domestic violence in the City of Cleveland would be forced to traverse the criminal justice system alone without the assistance of any dedicated or specially trained staff to assist them in their most vulnerable time. As a result, this would result in fewer victims following through with prosecution, fewer successful convictions of DV perpetrators, but most importantly an increase in domestic violence incidents and more repeated incidents of abuse.

Target Population: The Cleveland DV Project was created to address the significant amount of incidents that occur in our community and to better serve victims who are affected by such incidents. The Cleveland DV Project serves female victims ages 18 and older who are victims of intimate partner violence. The project focuses on female victims at the hands of their spouse or former spouse, a person they have a child(ren) with or a person they have cohabitated with in the last five years. This project also services individuals in LGBTQ relationships.

Unfortunately, the history has been that victims of domestic abuse have often been left to find their own way through a system that at times can be confusing and overwhelming. Through a collaborative approach, the Cleveland DV Project has brought together law enforcement, prosecution and advocacy to address the domestic violence incident and the needs of victims. . . In this community, for a victim to be able to speak to a detective and an advocate in the same

office not long after an incident means that victims are not being jostled from one location to another. It also means that victims don't have to go to the Prosecutor's Office for charges. Dedicated Prosecutors review all police reports assigned to the Domestic Violence Unit and determine charges if any. They also handled the reports that are charged in court. This project aspires to address the ever changing needs of women affected by this issue.

Existing Resources: The city of Cleveland currently pays for more than 75% of the cost of operating the entire DV Project. This includes paying for 85% of the salaries and 100% of the benefits of the police officers assigned to the project, paying for police vehicles the detectives use, paying for 50% of the salaries and 100% of the benefits of the prosecutors assigned to the project. The city does not have the additional resources to fund more of this program and needs the continuing grant to aid in keeping our focus on expanding the project.

Underserved Population: The needs of the residents of the City of Cleveland are staggering. Add in the effects of domestic abuse and the need for a project like the Cleveland Domestic Violence Project is evident. The issue of domestic violence in the City of Cleveland is impacted by poverty, race and ethnicity along with an under-educated and employed population. Whether we are talking about the African American or Hispanic community, there is work and education to do to address and reduce the incidents of domestic abuse that are tied to some of issues previously mentioned. The future of this project means education outreach in these communities that address specific ethnic and cultural issues that keep individuals from reporting crimes, following through with prosecution or just simply understanding that domestic abuse isn't okay. It also means that this project will continue to reevaluate and respond to the changing needs of our victims in this community. Recent years has seen the project servicing victims who live in our community originally from Nepal and a couple of African nations. Many of these

victims had limited to no English proficiency. The Project will continue to improve our skills in working with all victims, but particularly those where English is not their first language and culturally domestic abuse is not reported or discussed. The Domestic Violence Homicide Prevention Demonstration Initiative, which was led by the Cuyahoga County Witness/Victim Service Center, with strong ties to DVCAC, Cleveland Division of Police, and Cleveland Prosecutor's Office, assisted the Cleveland Prosecutor's Office in a review of its language access policies. They developed a policy that includes additional staff training and securing interpreters for victims with limited or no English proficiency. The result is a more robust, coordinated response and formalized protocol when working with these victims.

**Project Description:**

Activities and Approach: DV Project members work together to aggressively investigate and prosecute crimes of domestic violence while staying victim-focused to meet the legal and social needs of the victims. The detectives assigned to the project receive reports of domestic violence and conduct additional investigations into these incidents. The detectives, who are specially trained on issues of domestic violence, make contact with the victim to interview her and gather evidence. Such a process is not typical for a misdemeanor case. The information gathered by the detective is then presented to a domestic violence prosecutor who reviews the information to determine whether charges should be issued. These prosecutors are responsible for charging both felony and misdemeanor and only handle misdemeanor cases from the project in court. Victims also meet with a victim advocate. The advocate assists the victim with creating a safety plan, obtaining a civil protection order, and escorts them to court hearings.

Partners in the DV Project will also focus on collaboration and cross-discipline partnerships through engagement at the Family Justice Center (FJC). Through the FJC, we



work together and tackle training topics jointly, thereby bridging gaps in skills and knowledge so that victims are supported with the same philosophy throughout the justice system. In order to continue to achieve the goals of the project, there is a need to continue to provide specialized training for the domestic violence prosecutors, detectives and advocates assigned to the project to ensure that all parties working in the Domestic Violence Project are able to effectively investigate and vigorously prosecute of these cases in the constantly changing legal landscape.

Evidence-Based and Fidelity: The Cleveland Domestic Violence Project continues to utilize evidence based prosecution and best practices in approaching matters of domestic abuse. The Center for Problem-Oriented Policing states “Comprehensive and collaborative approaches to reducing domestic violence are more likely to succeed than piecemeal approaches” (Domestic Violence – POP Guide No. 45 (2006). The Cleveland DV Project was studied locally by Cleveland State University and found to be effective (Regoezi, 2011). CrimeSolutions.gov listed Charlotte-Mecklenburg Domestic Violence Unit as a “promising practice combining investigation and victim assistance.” There is more work to do and education to provide to continue to effectively serve victims of domestic violence in the most respectful and efficient way. We expect to continue to partner and collaborate with the FJC which is recognized as a best practice under the U.S. Dept. of Justice, office on Violence Against Women.

**Sustainability/ Accomplishments/Obstacles:**

Sustainability: The Cleveland Domestic Violence Project has become an important tool for fighting domestic violence in the community and serving victims of such incidents. Part of the project’s continuation will come from renewed efforts to educate the public and strengthen relationships with stakeholders so we can attract additional resources to sustain this vital program. For now, these grant funds are necessary to maintain the program.

Accomplishments/Obstacles: The Cleveland DV Project has had numerous successes, as well as setbacks, since its inception in 1997. The project began as a pilot in the Second district of Cleveland with three police detectives, one prosecutor and two victim advocates. In 2001, the project expanded to include the Fourth district and a few years later the Third District was covered by the project.

The City of Cleveland is dedicated to best practices in DV and assisted the County in completing a study of a DV High Risk Team (HRT) model in districts 1 & 5 starting in 2016. This model uses a modified danger assessment tool, the Danger Assessment for Law Enforcement (DA-LE), that helps to identify victims at greatest risk of homicide and severe assault. Those victim reports were forwarded to two HRT officers in the Police DV Unit for immediate assistance from the detectives, advocates, and prosecutors. It uses a collaborative multi-disciplinary team to support the safety of the victim and accountability of the offender. We have been working with the Cuyahoga County Witness/Victim Service Center and other program partners to determine how best to combine elements of the DV Project and the High Risk Team model. This has set the stage for what is finally becoming a unified response to domestic violence throughout the city of Cleveland. As of 2020 all Cleveland police officers in every district have been trained in using the DA-LE. And now, DA-LE is used on every DV call for service, and all resulting high risk victim reports will be forwarded to HRT detectives in the police DV Unit. Additionally, more detectives, an additional advocate and an additional prosecutor will be added to the DV Project so that DV reports from every district will finally be handled by this team and all DV victims will receive equal services. We had hopes to accomplish this part in 2020, but COVID-19 resulted in delays. We intend to add one district by December of 2020, and the final district by March of 2021.

The City of Cleveland Prosecutor's Office continues to work towards its goals for FY 2019 VAWA proposal even during these challenging times of a pandemic. We anticipate all prosecutors will complete new training by the end of 2020 to ensure a coordinated community response to the victims of domestic violence. Training during 2020 has been a challenge due to the pandemic, yet, the City of Cleveland's Prosecutor's Office plan to utilize virtual options to continue to ensure our prosecutors are trained in the dynamics of domestic violence. In relation to our second goal, we continue to increase the number of limited English proficient victims who have access to community resources by utilizing live interpretation services. The City of Cleveland intends to sustain the program by continuing to fund their portion of the current levels of staffing and by continuing to work with partnering agencies to expand the Cleveland DV Project and the Cuyahoga County Family Justice Center. There is a tremendous amount of support for the program in the Division of Police, Prosecutor's Office and City Hall. We will continue to seek additional sources of funding to aid in expanding the program.

Prosecutors and police officers are trained in emerging trends in victim services, underserved populations, domestic violence and sexual assault through the following methods: Prosecutors receive regular in-house training in new trends and the best methods for prosecuting DV and sexual assault cases; Police officers receive annual in-service training in the Police Academy that includes information on the needs of various underserved populations and best practices in responding to the victims of domestic violence and sexual assault; Project prosecutors and detectives attend annual conferences that supply information regarding victims and trauma, emerging trends and research and working with underserved populations. The Family Justice Center's Training Institute will provide relevant training to those working on the DV Project. One example of the training is on transgender legal issues, as the transgender

community experiences DV in a different way, and has difficulty completing legal documents because their physical/social gender may not match their legal/biological gender.

In 2019, the DV Unit at the Division of Police investigated and referred 2,619 DV reports to a prosecutor. The DV Project prosecutors issued 1,380 domestic violence or related crimes charges for prosecution. There were 963 reports declined for prosecution due to insufficient evidence or the unavailability of the victim, and 276 charges were transferred to a higher court that is outside the grant-funded jurisdiction.

**Project Objectives**

<b><u>Objective</u></b>	<b><u>Performance Indicator</u></b>	<b><u>Baseline Number</u></b>
To ensure all dedicated domestic violence prosecutors receive domestic violence training to ensure a coordinated community response to victims/survivors of DV during the grant period	The number of prosecutors who receive training in 2021.	The baseline will be 5 because 5 prosecutors will receive training in 2021.
To increase by 10% of the limited English proficient victims who are provided interpretation services during the grant period.	The number of LEP victims who received interpretation services.	The baseline will be 22 since approximately 22 victims will receive this service in 2021.

Both of these objectives align with the state’s 2017 implementation plan goal number one: “Multidisciplinary and program specific projects will meaningfully address and ensure coordinated community responses for victims of domestic violence, dating violence, sexual assault, and stalking.”

**Performance Data Collection:** The Division of Police and Law Department will maintain all records regarding the training offered to police officers and prosecutors. The Law Department and Division of Police will collect and maintain data regarding the number of victims who are provided services through new protocols for limited English proficient. Data

will be provided to the Cleveland grants coordinator on a monthly basis for grant reporting requirements. Data will also be disseminated and analyzed at collaboration board meetings to determine the effectiveness of both goals. Both the Cleveland Division of Police and the Law Department are well versed in the laws regarding confidentiality, and have rules and procedures in place to ensure the anonymity and confidentiality of victims.

**Timeline and Activities**

<b>Goal</b>	<b>Objective</b>	<b>Activity</b>	<b>Expected Completion Date</b>	<b>Responsible Party</b>
Continue and expand the Cleveland Law Department's role in the Cleveland Domestic Violence Project	To ensure all dedicated domestic violence prosecutors receive domestic violence training to ensure a coordinated community response to victims/survivors of DV during the grant period.	Attend a national conference on domestic violence	Dec. 1, 2021	Prosecutor
		Engage in community outreach regarding domestic violence	June 30, 2021	Prosecutor
		Engage in community outreach regarding domestic violence	Dec. 31, 2021	Prosecutor
		Present during roll calls at the Cleveland Police Dept. regarding the DV Project and DV in general	April 1, 2021 Aug. 1, 2021 Dec. 31, 2021	Prosecutor
	To increase by 10% of the limited English proficient victims who are provided interpretation services during the grant period.	Collaborate on reviewing LEP protocols and making any needed modifications	March 1, 2021	Prosecutor, WVSC
		Ensure any new DV prosecutors and DV detectives are aware of how to access services	May 1, 2021	Prosecutor, Police
		Report data to grants coordinator on LEP victims who have been provided with services.	Quarterly	Prosecutor, Police
		Attend coordinating committee meetings	Quarterly	Police, Prosecutor, WVSC

### **Organization, Staff Capacity and Cultural Competency:**

The Project Director for this grant will be the Public Safety Grants Coordinator who has over 20 years of experience successfully managing 30-40 comprehensive grant-funded programs annually. The DV Project is a collaboration of three entities: The Cleveland Prosecutor's Office, the Cleveland Domestic Violence Unit and Cuyahoga County Witness-Victim Services. The Cleveland Prosecutor's Office is a part of the Law Department and has five (5) allotted Prosecutors to handle these special cases. The DV Detectives currently have an average of 12 detectives and sergeants assigned to this project. The Cuyahoga County Witness-Victim Services is part of the Cuyahoga County Public Safety & Justice Affairs Department and has 9 FTE advocates assigned to this project. There is an ongoing attempt to increase personnel in all areas.

Development Surrounding Cultural Competency: The diversity of Cleveland and the underserved victims is reflected in the prosecutors, detectives, and advocates which are part of the Domestic Violence Project. All members of the DV Project are provided with continuing training surrounding cultural, racial, legal, and socioeconomic issues through both VAWA funds and from their respective organizations. The revised protocols on assisting victims with limited English proficiency will also expand our delivery of services.

### **Collaboration Board:**

The Collaboration Board includes representatives from the Cleveland Division of Police, Cleveland Law Department, Cuyahoga County Witness-Victims Service Center, and Cleveland Domestic Violence & Child Advocacy Center. Meetings will be held quarterly with meeting notifications being distributed via e-mail. The Collaboration Board will review program data and discuss successes and any problems. They will work together to determine changes that could improve the project and provide advice on how to implement these changes.

**Office of Criminal Justice Services  
Detailed Budget Application**

Subgrant Number:

**PART A - BUDGET REQUEST BY RESOURCE**

	Amount	Percentage %
OCJS Funds Requested:	\$136,594.91	75.00%
Cash Match	\$45,531.64	25.00%
In-Kind Match		0.00%
<b>Total Project Budget:</b>	<b>\$182,126.55</b>	<b>100.00%</b>

Identify the Source of Match:

**PART B - BUDGET REQUEST BY COST CATEGORY**

Please note that both the OCJS & matching costs are to be included in following sections.

**Section 1 - Personnel Costs**

*Salaries and Personnel*

Name/ Vacant	Title	No. Hrs.	Hrly Rate	Total
Verlinda Powell	Prosecutor/Supervisor	900	36.05	\$32,445.00
Tom Fisher	Prosecutor	900	23.96	\$21,564.00
Joan Bascone	Prosecutor	800	27.04	\$21,632.00
Christopher Enoch	Prosecutor	900	22.98	\$20,682.00
Brittany Barnes	Prosecutor	900	22.34	\$20,106.00
Aqueelah Jordan	Chief Prosecutor	200	52.34	\$10,468.00
Vacant	Law Clerk/Paralegal	1252	15.05	\$18,842.60
Vacant	Law Clerk/Paralegal	1252	15.05	\$18,842.60
<b>Salary Subtotal:</b>				<b>\$164,582.20</b>

*Employer's Share of Fringe Benefits:*

Fringe Benefits	Rate (%)	Total Yearly Wages	Total Cost
PERS (government agencies)		0	0
FICA (private agencies)		0	0
Retirement (private agencies)		0	0
Worker's Compensation		0	0
Unemployment Comp. (max 2.00% on first \$9,000)		0	0
Medicate Medicare)		0	0
Health Insurance			
Fill in the formula: \$ _____ (Monthly Rate) x _____ (# Months) x _____ (FTE)			0
<b>Fringe Subtotal:</b>			<b>0</b>

**Section 1 - Personnel Total:**

Narrative Required: Provide justification for each position; list job duties.

Prosecutors are on the forefront to combating the crisis of Domestic Violence (DV) in the City of Cleveland. Prosecutors review all police reports assigned to the Cleveland DV Project. Prosecutors review investigations ensuring sufficient evidence is gathered to support the filing of appropriate charges. They also work closely with victims, advocates and law enforcement in litigating matters before the Cleveland Municipal Court. Prosecutors also review and charge matters deemed a felony that are ultimately prosecuted by Cuyahoga County Prosecutor's Office. They also advocate before the Ohio Eighth District Court of Appeals and Ohio Supreme Court when necessary. Prosecutors and Law Clerks work continuously to protect the interest and safety of victims. Prosecutors are assigned to the program on a full-time basis, but this grant only covers a portion of their salaries. The City of Cleveland covers the difference and their fringe benefits.





**Section 2 - Consultants/Contracts**

Name	Fee		Total
			0
			0

0

**Section 2 - Consultants/Contracts Total:**

0

Narrative Required: Provide justification, method of procurement and basis of selection.

**Section 3 - Travel**

A. Auto	No. Miles	Per Mile	Total
	0	0	0
	0	0	0

B. Commercial	Destination	Fare	Total
Airfare for 6 people	DV National Conference	600	\$3,600.00
		0	

C. Per Diem: (Meal & Lodging Only)	No. of days	Rate	Total
Meals 6 people x 6 days x 1 conference	36	60	\$2,160.00
Lodging 6 people x 5 days x 1 conference	30	200	\$6,000.00

D. Other (Specify):	No. Items	Rate	Total
Conference Registration 6 people x 1 conference	6	600	\$3,600.00

**Section 3 - Travel Total**

\$15,360.00

Narrative Required: Provide justification for travel. Costs must relate to the project staff & objectives. We will send 6 prosecutors to an annual Multi-Disciplinary Conference on Domestic Violence. Prosecutors will attend a conference coordinated by the NDAA or another recognized and respected organization that address the issue of DV and other related crimes against women. These trainings focus on collaborative work between law enforcement, prosecution and victim services to combat issues surrounding domestic violence which is the heart of what the Cleveland DV Project is about. We believe it is important for prosecutors to receive continuous training and exposure to new trends in prosecuting DV cases and working with victims affected by these crimes to be successful in our community.

**Section 4 - Equipment**

Item(s) Being Purchased	Quantity	Unit Price	Total
	0	0	0
	1	0	0
	0	0	0
	0	0	0
	0	0	0
	0	0	0
	0	0	0
	0	0	0
	0	0	0
	0	0	0

**Section 4 - Equipment Total** 0

Narrative Required: Provide justification for the equipment requested.

**Section 5 - Supplies**

List of Items to be Purchased	Quantity	Unit Price	Total
General Office Supplies	Various	Various	\$684.35
	0	\$0.00	\$0.00
	0	\$0.00	\$0.00
	0	\$0.00	\$0.00
	0	\$0.00	0
	0	0	0
	0	0	0

**Section 5 - Supplies Total** \$684.35

Narrative Required: Provide justification for the supplies; provide allocation method.  
 A general office supplies request is necessary for day-to-day operation needs (i.e. such as pens, ink cartridges, paper, etc.).

**Section 6 - Other Costs**

Other Charges	Cost	Terms	Total
Rent-Facilities	0	0	0
Cost of Ownership	0	0	0
Telephone	0	0	0
Utilities	0	0	0
Bookkeeping/Audit	0	0	0
Maintenance	0	0	0
Clerical	0	0	0
Auto Lease/ST Rental	0	0	0
Equipment Lease/ST Rental	0	0	0
Photocopying	0	0	0
Printing	1500	1	1500
Internet air cards for 3 laptops	0	0	0
Other (Specify)	0	0	0
Other (Specify)	0	0	0

**Section 6 - Other Costs Total** 1,500

Narrative Required: Provide justification for other costs; provide allocation methods where appropriate.  
 In an effort to provide the community with information about the DV Project, domestic violence and the work of DV prosecutors, we are requesting funds for the printing of information pamphlets that can be distributed in court and at community events. Educating the public on domestic violence and victim's rights is key to raising awareness and the reducing the crime of domestic violence.

**Section 7 - Confidential Funds (Applies to Drug Task Force Projects Only)**

Implementing Agency Confidential Funds	Total
0	0

**Section 7 - Confidential Fund Total** 0

Narrative Required: Provide justification for Confidential Funds.

**Section 8 - Indirect Costs**

Amount of Direct Costs Less Equipment	Percent 0 to 10%	Total
0	0.00%	0

**Section 8 - Indirect Cost Total** 0

Narrative Required: Provide justification for Indirect Cost; attach a copy of your federally approved plan.

**PART C- BUDGET REQUEST BY RESOURCE & COST CATEGORY**

	1. Matching Funds		2. OCJS Funds	3. Total
	Cash	Inkind		
1. Personnel	\$41,145.55		\$123,436.65	\$164,582.20
2. Consultant/Contracts	\$0.00		\$0.00	\$0.00
3. Travel	\$3,840.00		\$11,520.00	\$15,360.00
4. Equipment	\$0.00		\$0.00	\$0.00
5. Supplies	\$171.09		\$513.26	\$684.35
6. Other Costs	\$375.00		\$1,125.00	\$1,500.00
7. Confidential Funds				\$0.00
8. Indirect Cost				\$0.00
9. Total Project Budget	\$45,531.64		\$136,594.91	\$182,126.55

Narrative: Federal, State and Local Funding Sources-please provide information on funding that is received by your Agency that is relevant to this project applied for. Include the source, amount received, and year funds were awarded.

We currently have a FY2019 STOP VAWA grant for \$136,467

Do you have other funding resources not identified above?

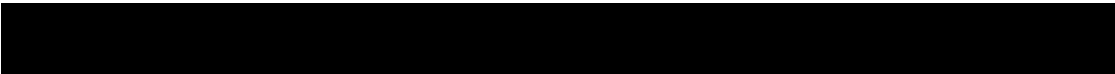
Yes	No
X	

**Prepared by: Name and Title**  
 Dawn Heartsong , Grants Coordinator

**Date:**  
 8/17/2020

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