

Ohio Drug Law Enforcement Application 2022

Organization: Cleveland Department of Public Safety

2022-DL-LEF-5801  
Version Date: 11/09/2023 14:41:47

Title Page

**A. Program Area:** ✓ LEF - Law Enforcement  
**B. Title of Project:** Cartel Gang Narcotics & Laundering Task Force  
**C. Project Period:** 7/1/2023 to: 6/30/2024 Extension:  
**D. Continuation of Subgrant Number:** 2021-DL-LEF-5801  
**E. Focus of Application:** ✓ City County Townsh ip Village State  
**F. Budget Summary:**  
 OCJS Funds: \$137,013.70  
 Cash Match: \$45,671.23  
 Inkind Match: \$0  
**Total Budget: \$182,684.93**

See Directives for Eligibility

**G. Project Director:** Prefix: Ms. FirstNa Dawn me: M.I.: LastNa Heartsong Suffix:  
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Vendor ID and Address code to be completed by OCJS:

|                                 |                   |                               |                           |                  |
|---------------------------------|-------------------|-------------------------------|---------------------------|------------------|
| Non-state Agency OAKS Vendor ID | OAKS Address Code | Primary Place of Performance: | Unique Entity Identifier: | YR5DREGHLC<br>Y7 |
| 0000100896                      | 017               | City: Cleveland               |                           |                  |
| State Agency OAKS Vendor ID     | Vendor Location   | State: Ohio                   |                           |                  |
| Overage                         | CHK               | Zip: 44113 - 1603             |                           |                  |
| Split Funding                   |                   |                               |                           |                  |

Problem Statement

Please see the Request For Proposal (RFP) for this grant program for guidance on completing this section. The RFP can be found at [www.ocjs.ohio.gov](http://www.ocjs.ohio.gov)

Greater Cleveland continues to experience unacceptable narcotics-related violent crime including homicides, assaults, burglaries, and other related crimes. The challenges presented by the more sophisticated of these trafficking groups are beyond the capability of any one law enforcement agency. However, the coordinated approach made possible by the Cartel Gang Narcotics & Laundering Task Force (CGNL), allows for the full implementation of sophisticated investigative techniques and provides the resources necessary to respond to this challenge.

Fentanyl and cocaine remain the dominate drugs preferred by drug traffickers . We continue to see an increase in cocaine and other narcotics adulterated with fentanyl in the area. Importation and sales of bulk marijuana remains high due to the relatively low penalties and high profit margins. The illegal trafficking of marijuana and other narcotics remains a major cause of violence and feuds between rival drug traffickers and area street gangs. Because of its strategic location, the Greater Cleveland area is increasingly identified as a trans-shipment point for narcotics, which reach other communities within Ohio. Due to the legalization of marijuana in many states, Greater Cleveland has seen an increase in the availability and illicit sales of bulk marijuana in many forms such as wax, edibles, and oils. The sales of these narcotics and the large profit margin for Drug Trafficking Organizations (DTO's) continues to fuel drug related violence. CGNL continues to see an increase in methamphetamine use and sales . CGNL has been successful in investigating and charging several subjects and DTO's for meth sales.

Opioid related overdose deaths continue to plague the community. Cuyahoga County and the City of Cleveland recorded a staggering loss of life due to drug overdoses throughout 2020, 2021 and 2022. Cuyahoga County overdose deaths rose from 553 in 2020 to 698 in 2021. Cuyahoga County has recorded a preliminary 654 overdose deaths in 2022, approximately 345 of those overdose deaths occurred in the City of Cleveland. Nearly 80% of these deaths are attributed to fentanyl with increasing mixtures of fentanyl and other narcotics.

CGNL has been successful in conducting complex investigations into high level international DTO's that are trafficking large amounts of fentanyl, cocaine, and methamphetamine. One Title-III wiretap investigation "Operation Sierra La Puerta" led CGNL Investigators to a DTO based in Phoenix, AZ with a direct supply line from the Sinaloa Cartel. These investigations show that large international DTOs and Drug Cartels are extremely active and continue to conduct operations to supply this region .

The major issues facing the CGNL are:

- 1) An increase in drug trafficking organizations (DTOs). Cuyahoga County residents account for over 20% of the overall state jail population but only 10% of the general population. Over 30% of the residents of the City of Cleveland (10% of Cuyahoga County) live at or below the poverty line. Only 34% of Cleveland school children finish high school. 80% of crimes committed in the City of Cleveland are drug related. These facts, combined with a steady supply of cocaine, fentanyl, and methamphetamine across the Mexican border, create a high demand for narcotics. Cash strapped governments in metropolitan Cleveland have little or no funding for long-term drug investigations. Without these funds, the task force would be unable to obtain the probable cause required for federal Title-III electronic surveillance warrants which are the basis for our multi-state and multi-national drug conspiracy investigations. Title-III warrants are the most efficient tool to effectively dismantle DTO's and Criminal Gangs .
- 2) An increase in associated gang and drug violence. Through 2022, the City of Cleveland and surrounding communities continued to experience significant gun violence which is often related to gang violence fueled by the drug trade. CGNL is in need of more resources to target and investigate these violent gangs and drug trafficking organizations that supply the gangs .
- 3) Budget cuts and recruitment issues have reduced the number of law enforcement officers employed by many police departments . The overall manpower of Cleveland Police remains considerably low. Individual agencies do not have the resources to investigate these major cases on their own. CGNL has assisted in countless investigations of home invasions , murders, felonious assaults by firearm, and lower-level drug conspiracies in the surrounding suburbs.

The short-term consequences of not funding CGNL include a reduction in investigations and a major reduction in the number of criminal organizations that are disrupted and dismantled. If we are unable to fund additional overtime hours or provide important confidential funds and equipment for investigations, we will not be able to complete the complex investigations necessary to identify, disrupt, and dismantle these organizations.

The long term consequences are an increase in narcotics-related violent crime and overdose deaths in the Greater Cleveland area. If we are unable to complete multiple long-term investigations, the DTOs and gangs will continue to grow, profit from and contribute to violent crime.

The target population is residents of Cuyahoga County, however, most of the activity is concentrated in Cleveland. Cleveland is one of the country's poorest cities, with 34 percent living below the poverty level. Cleveland is 48.8% African American, 33.8% white, 12% Hispanic, 2.6% Asian, .5% Native American, 2.3% Other)

Cleveland struggles with sustained levels of violent crime well above the national average. Cleveland's violent crime rate far exceeds

**Problem Statement**

the national average per 100,000. Cleveland's homicide rate per 100,000 is 33.72. The national average is 5.3. Cleveland is 6th in the nation for rape, 2nd for robbery, 23rd for aggravated assaults, and 7th for total violent crimes.

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1) The CGNL Task Force will continue its mission to identify, disrupt, and dismantle DTO's in 2023. CGNL brings together state, federal, and local agents and investigators in collocated space, adjacent to federal and county prosecutors to ensure that the most sophisticated investigative and prosecutorial resources are directed against organized drug trafficking groups. The collocation of the investigators fosters the development of intelligence in a timely fashion which helps to facilitate the utilization of the information and provides maximum flexibility in selecting the means most likely to result in the disruption or dismantling of organized criminal activity. Among the evidence-based investigative tools used by the CGNL Task Force are the following:

- Intelligence Gathering
- Search Warrants
- Cultivating Information Sources
- Arrests
- Surveillance
- Interviews of Sources/Witnesses
- Debriefing of Defendants
- Testimony in Grand Jury, Trials, Court
- Evidence Gathering
- Financial Investigations
- Federal Title-III Warrants
- Seizure of evidence, drugs, weapons, assets
- Undercover Operations
- State/Federal Indictment, Prosecutions, Trials

Court authorized electronic surveillance, one of the most effective and sophisticated investigative tools available, is a frequently used investigative technique. CGNL, in conjunction with the FBI and the US Attorney's Office, is consistently one of the leading narcotics investigations units in the country utilizing the federal wiretap law, according to former FBI Director James Comey. The variety of law enforcement agencies making up CGNL provides access to critical national intelligence which is used in local investigations and has promoted CGNL'S participation in several national investigations which substantially impact criminal organizations that are shipping large quantities of controlled substances into the area.

In 2022, "Operation Sierra La Puerta," a complex Title-III wiretap investigation, was finalized with the federal indictments and arrest of 24 DTO members throughout the Northern District of Ohio, Arizona, California, and Nevada. This operation dismantled a large international fentanyl pill distribution DTO run by a regional criminal gang being supplied through Phoenix, AZ, via the Sinaloa Cartel. This investigation resulted in the seizure of multiple kilos of cocaine, seventy five thousand fentanyl pills, and a large amount of firearms. "Operation End Game," dismantled a violent criminal gang distributing fentanyl and heroin throughout northeast Ohio. A large amount of fentanyl and firearms were seized. 24 federal indictments and arrests were executed in connection with "Operation End Game" in 2022.

CGNL is consistently and successfully utilizing grant funding to identify, investigate, disrupt, and dismantle major narcotics trafficking organizations and violent criminal gangs.

The CGNL Task Force is also an initiative within the Ohio High Intensity Drug Trafficking Area (HIDTA). As such, CGNL participates in the Ohio HIDTA intelligence gathering, coordination and deconfliction program.

2) Intelligence gathered from our Title-III warrants relating to shootings, homicides and heroin-involved death investigations is regularly relayed to the Cleveland Police Gang Impact Unit, Narcotics Unit, and Homicide Unit as well as the appropriate regional, state and federal agencies. This information will aid these units and agencies in arresting violent criminals and will result in the successful prosecutions for these crimes. In 2022, CGNL Title-III wiretap investigations led to valuable intelligence related to crimes of violence such as felonious assault shooting investigations. Real time intelligence received during these investigations has also allowed CGNL to strategically interrupt and prevent potential violent crimes on numerous occasions. CGNL works closely with our partner agencies to target violent gangs which are often fueled by proceeds of narcotics trafficking. We work closely with our partner agencies and utilize the same evidence-based techniques listed above to disrupt and dismantle criminal gangs.

3) CGNL will continue to expand its outreach to smaller agencies in Cuyahoga, Lake, Summit and Medina counties. The task force allows the region to operate more efficiently by sharing information and resources. Smaller jurisdictions do not have the manpower or technological resources to handle the large scale investigations necessary to dismantle large DTO's.

CGNL will also increase the number of training programs we offer to detectives in smaller cities. This action plan will address three of the problems identified above. It will reduce the number of DTOs and the number of violent crimes associated with the DTOs. By

**Project Description**

sharing resources and training, we will further aid each of the agencies that are facing budget deficits.

In order to ensure CGNL does not duplicate the efforts of other task forces, CGNL communicates and deconflicts with the other task forces operating in Cuyahoga County. We all use the HIDTA de-confliction system for our investigations. CGNL has, on several occasions, assisted or collaborated on cases with other agencies and task forces. Cuyahoga County is a heavily populated county with a population of over 1.2 million, consisting of 23 west suburbs and 35 east suburbs. There is one east side task force and one west side task force that handle issues specific to their areas. The CGNL Task Force investigates the entire county and surrounding counties of the Northern District of Ohio.

4) CGNL adheres to OTFCA Best Practices because these guidelines are consistent with safe and reliable investigative and administrative techniques relate to drug trafficking investigations.

Executive Summary

the Task Force or assisting with drug enforcement efforts on a case-by-case basis when the department cannot participate full-time in the task force, and increase training provided to these departments.

**PARTICIPATING AGENCIES / COLLABORATION**

The Cartel Gang Narcotics & Laundering Task Force Collaboration Board (Head of Agencies Board) consists of representatives from the following agencies:

- Cleveland Division of Police
- Federal Bureau of Investigation
- United States Attorney's Office (Northern District of Ohio)
- Internal Revenue Service
- US Customs and the Border Patrol
- US Coast Guard
- Ohio Bureau of Criminal Investigation
- Ohio Adult Parole Authority
- Ohio State Highway Patrol
- Cuyahoga County Sheriff's Department
- Cuyahoga County Prosecutor's Office
- Ottawa County Drug Task Force
- Greater Cleveland Regional Transit Authority Police
- Bedford Police
- Brooklyn Police Department
- Independence Police
- Moreland Hills Police
- North Royalton Police
- Parma Police
- Shaker Heights Police

\*\*\* (Participating Agencies are subject to change based on availability of personnel . An agency may have to pull a member back due to staffing issues beyond the control of the CGNL Task Force , and/or an Agency may request to join the Task Force during the Grant Period.) \*\*\*



Consultants/Contracts

Consultant and Contract rates cannot exceed \$81.25 per hour or \$650 per 8-hour day.

| Name                                | Hourly Fee | Hours | Total              |
|-------------------------------------|------------|-------|--------------------|
| Bedford - Brain Sara                | \$61.00    | 55    | \$3,355.00         |
| Moreland - M Pinizzoto              | \$66.75    | 55    | \$3,671.25         |
| Cuyahoga - Ben Meder                | \$56.50    | 55    | \$3,107.50         |
| RTA - Tm Lloyd                      | \$55.00    | 55    | \$3,025.00         |
| Shaker Hts -B. Adkins               | \$75.00    | 55    | \$4,125.00         |
| N. Royalton - J. Skoczen            | \$61.00    | 55    | \$3,355.00         |
| Brooklyn - Chris Frey               | \$59.50    | 55    | \$3,272.50         |
| Parma - Dan Heinz                   | \$58.50    | 50    | \$2,925.00         |
| Independence - R. Wilson            | \$66.50    | 17.5  | \$1,163.75         |
|                                     |            |       | \$0                |
| <b>Consultants/Contracts Total:</b> |            |       | <b>\$28,000.00</b> |

Provide justification, method of procurement and basis of selection.

This represents a partial reimbursement of overtime incurred by investigators from separate county and local law enforcement agencies assigned to the Task Force. These officers will be working on the program on a full-time basis. Their home agencies will pay their base salaries and benefits but will be reimbursed for a portion of their accrued overtime.

The nature of the investigations worked by the Task Force is overtime intensive. Long term investigation into international Drug Trafficking Organizations requires long hours of case work by numerous investigators. These investigations often turn into long term Title-III wiretap investigations. Wiretap investigations require live monitoring sixteen to twenty hours a day and often require multiple lines to be monitored. These investigations require long hours of surveillance, sometimes twenty four hours a day, and often require investigators to be called in to work in the middle of the night to respond to case developments. High level drug trafficking and violent criminal gang investigations are complex and constantly evolving. Investigators need to be flexible and available to invest a significant amount of time and resources to successfully disrupt and dismantle these organizations. Although we take many steps to reduce overtime whenever possible, overtime remains an unavoidable and necessary expense.

\* Personnel and Rates may Change based on each agencies assigned participant and bargaining agreements. Agencies may choose to remove, replace, or add a participant. Collective Bargaining Agreements settled throughout the Grant Period may impact the listed overtime rate.

Full names and agencies would not fit above:

Bedford Police - Brain Sara  
 Moreland Hills Police – Mike Pinizzotto  
 Cuyahoga County Sheriff – Ben Meder  
 RTA Police – Tim Lloyd  
 Shaker Hts Police – Bruce Adkins  
 North Royalton Police – Jeff Skoczen  
 Brooklyn Police – Chris Frey  
 Parma – Dan Heinz  
 Independence – Randy Wilson

Travel

Mileage rate cannot exceed federal mileage rate.

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|   |                    |                      |                   |
|---|--------------------|----------------------|-------------------|
| <b>A. Auto</b>                                | <b>No. Miles</b>   | <b>Per Mile</b>      | <b>Total</b>      |
|   |                    |                      | \$0               |
|   |                    |                      | \$0               |
| <b>B. Commercial</b>                          | <b>Destination</b> | <b>Fare</b>          | <b>Total</b>      |
| Airfare                                       | Various            | \$2,760.00           | \$2,760.00        |
|   |                    |                      | \$0               |
| <b>C. Per Diem: (Meal &amp; Lodging Only)</b> | <b>No. of days</b> | <b>Rate</b>          | <b>Total</b>      |
| Lodging                                       | 20                 | \$156.00             | \$3,120.00        |
| Meals   | 20                 | \$56.00              | \$1,120.00        |
| <b>D. Other: (Specify)</b>                    | <b>No. Items</b>   | <b>Rate</b>          | <b>Total</b>      |
|   |                    |                      | \$0               |
|   |                    |                      | \$0               |
|   |                    | <b>Travel Total:</b> | <b>\$7,000.00</b> |

Provide justification for travel (Costs must relate to the project staff & objectives).

Travel expenses are required for travel outside the Cleveland area by investigators, analysts, or supervisors assigned to the Task Force for investigative or training purposes. The purpose of such trips would be training, interview witnesses, surveillance, arrests, court appearances, lead follow up, etc. These trips are conducted based on operational needs and only when necessary to further an investigation. We are unable to predict where or when task force members may be required to travel for case related reasons but it is crucial to have the funding available to send them quickly and on short notice.

Training seminar funding will be used to send task force members to classes or conferences that will increase their investigative knowledge and tactical skills used while conducting these major investigations and operations. Exact details for training are not available at this time as sending a task force member to training is determined based on their availability as it relates to current operations and the specific members case load. Potential training seminars being considered are the International Narcotics Interdiction Association Training (INIA, Location or Dates TBD), the National Interdiction Conference (Location Dates TBD), the Ohio Tactical Officers Association Conference (June 2024), and/or Ohio NARCO Training (Columbus, OH, Dates TBD). Task Force leadership will seek out and send personnel to the best training courses and conferences available to ensure the Task Force is up to date and utilizing the most recent tactics, technology, best practices, and investigative techniques available to enhance our effectiveness. While some of the travel is case dependent and there is no way to predetermine dates and locations, all travel will be conducted during the grant period.





Other Costs

Audit costs are only supported for Non-Federal entities that expend \$750,000 or more in Federal funds in the organization's fiscal year and are required to arrange for a single organization-wide audit.

If this page is not applicable, check this box and click **SAVE**.

| Other Charges                               | Cost       | Terms | Total             |
|---|------------|-------|-------------------|
| Rent-Facilities                             |            |       | \$0               |
| Cost of Ownership                           |            |       | \$0               |
| Telephone                                   | \$360.00   | 12    | \$4,320.00        |
| Utilities                                   |            |       | \$0               |
| Bookkeeping/Audit                           |            |       | \$0               |
| Maintenance                                 | \$2,000.00 | 1     | \$2,000.00        |
| Clerical                                    |            |       | \$0               |
| Auto Lease/ST Rental                        |            |       | \$0               |
| Equipment Lease/ST Rental                   |            |       | \$0               |
| Photocopying                                |            |       | \$0               |
| Printing                                    |            |       | \$0               |
| Other (Specify) <u>Professional Dues</u>    | \$550.00   | 1     | \$550.00          |
| Other (Specify) <u>Seminar Registration</u> | \$500.00   | 6     | \$3,000.00        |
| Other (Specify)                             |            |       | \$0               |
| <b>Other Costs Total:</b>                   |            |       | <b>\$9,870.00</b> |

Provide justification for other costs; provide allocation methods where appropriate.

The \$4,320 for "Telephone" will cover our current Verizon Data Plan for 12 Months (12 X \$360 - There are nine Verizon devices). These phones and tablets are utilized to maintain communication, conduct undercover operations, and access intelligence systems while conducting operations in the field.

The \$2,000 for "Vehicle/equipment maintenance" is for service and repair of 12 Task Force Vehicles or Task Force equipment such as gps units or surveillance equipment in need of service or repair. In order to maintain reliable and efficient undercover vehicles our fleet will need to be serviced and repaired as necessary. Surveillance Equipment, gps units, and equipment required to conduct operations often needs to be serviced, repaired, or updated to ensure the equipment is deployable and can be relied upon in the field.

The \$550 for OTFCA Dues is for required dues to the Ohio Task Force Commander's Association.

The seminar registration of \$3,000 is for seminars that will take place during the grant period.

**Confidential Funds (Applies to Drug Task Force Projects Only)**

If this page is not applicable, check this box and click **SAVE**.

|                                 |                    |
|---------------------------------|--------------------|
| <b>Implementing Agency</b>      |                    |
| <b>Confidential Funds</b>       | <b>Total</b>       |
| \$55,814.93                     | \$55,814.93        |
| <b>Confidential Fund Total:</b> | <b>\$55,814.93</b> |

Provide justification for Confidential Funds.

Confidential Funds are necessary for payments to informants, purchase of evidence, (i.e., buy money for controlled purchases of narcotics/contraband/information) and surveillance costs (i.e., hotel room rental for surveillance/drug buys, undercover rental vehicles, storage unit rentals, etc.) While conducting undercover operations it is sometimes necessary to rent a vehicle such as a regular vehicle or a U-haul type vehicle to successfully and safely "stage" the operation. This keeps regular/daily use UC task force vehicles out of play during direct dealings with suspects and if any plate or vehicle information is recorded by a suspect then a regular/daily task force undercover vehicle will not be "burned" or outed by suspects. Suspects are known to post images of vehicles and license plates that they believe to be undercover law enforcement vehicles on social media. This is extremely hazardous for investigators and puts them at great risk while operating in a dangerous environment. Hotel rooms, storage units, or similar locations are often required for surveillance purposes and/or to "stage" operations such as covert meetings with suspects or direct undercover purchases.

Confidential Funds may be needed for pen registers, trap and traces, ping orders, and other costs associated with long term investigations such as undercover apartment lease or undercover storefront rental for long term operations. Inserting a long-term undercover operative into an organization requires a very specific and detailed "backstop." A "backstop" is a detailed history associated with an undercover identity that would be discovered if a member of a DTO was attempting to research the undercover operative's information to "vet" their identity. This "backstop" may include an apartment or business that the drug trafficking organization could research or visit to see if the apartment or business exists. It may also become necessary to conduct undercover operations such as buys or meetings..

**Budget Request By Resource & Cost Category**

|                         | 1. Matching Funds |        | 2. OCJS Funds | 3. Total     |
|-------------------------|-------------------|--------|---------------|--------------|
|                         | Cash              | Inkind |               |              |
| 1. Personnel            | \$10,500.00       |        | \$31,500.00   | \$42,000.00  |
| 2. Consultant/Contracts | \$7,000.00        |        | \$21,000.00   | \$28,000.00  |
| 3. Travel               | \$1,750.00        |        | \$5,250.00    | \$7,000.00   |
| 4. Equipment            | \$9,750.00        |        | \$29,250.00   | \$39,000.00  |
| 5. Supplies             | \$250.00          |        | \$750.00      | \$1,000.00   |
| 6. Other Costs          | \$2,467.50        |        | \$7,402.50    | \$9,870.00   |
| 7. Confidential Funds   | \$13,953.73       |        | \$41,861.20   | \$55,814.93  |
| 8. Indirect Cost        |                   |        |               | \$0          |
| 9. Total Project Budget | \$45,671.23       | \$0    | \$137,013.70  | \$182,684.93 |
| OCJS decision           |                   |        |               |              |

|                              | Amount              | Percentage | %              |
|------------------------------|---------------------|------------|----------------|
| OCJS Funds Requested:        | \$137,013.70        |            | 75.00%         |
| Cash Match:                  | \$45,671.23         |            | 25.00%         |
| In-Kind Match:               | \$0                 |            | 0.00%          |
| <b>Total Project Budget:</b> | <b>\$182,684.93</b> |            | <b>100.00%</b> |

Identify the Source of Match: City of Cleveland General Fund

Please list other Federal, State and Local funding sources received or projected to be received by your Agency in support of the proposed project. If funding is pending please state the projected award date.

| Funding Source          | Amount      | Award Date | Projected Award Date (if applicable) |
|-------------------------|-------------|------------|--------------------------------------|
| OCJS -FY21Recovery Ohio | \$20,000.00 | 4/1/2022   |                                      |
| OCJS - FY22 JAG         | \$57,051.00 |            | 1/31/2023                            |
|                         |             |            |                                      |
|                         |             |            |                                      |
|                         |             |            |                                      |

What other funding sources are received by your agency in support of your overall program?

Participating agencies contribute over \$1,500,000 per year in salaries for investigators. The City of Cleveland has provided matching funds for these grants when required.

We receive approximately \$250,000 annually from the Ohio Drug Law Enforcement Grant.

We have received approximately \$85,000 annually through Byrne JAG grants.

We received \$20,000 for the Recovery Ohio Grant last year.

Pre Award Conditions

before saving the information, you lose all data

Grant Coordinator acknowledges the Pre-Award conditions have been cleared. ✓

Total OCJS Amount \$137,013.70

Total Match Amount \$45,671.23

Total Amount \$182,684.93

Grant Planner acknowledges the Pre-Award conditions have been cleared. ✓